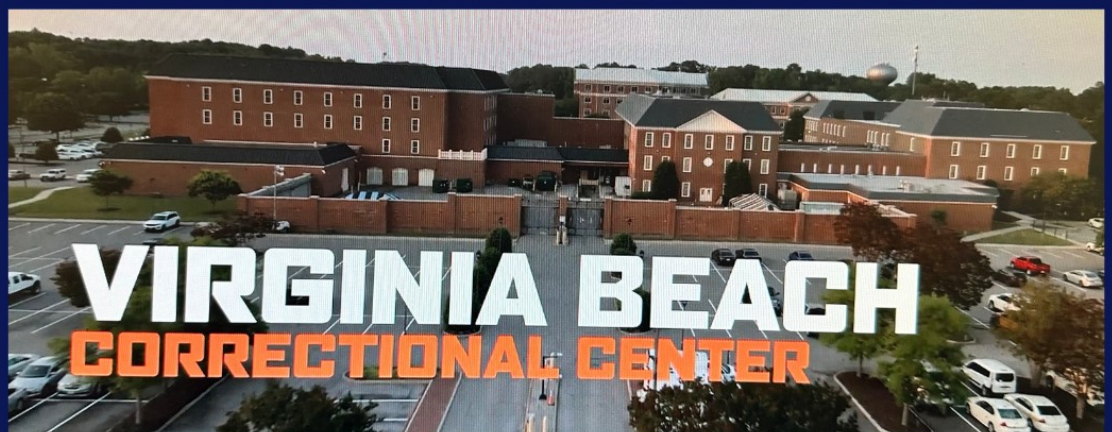


# VIRGINIA BEACH SHERIFF'S OFFICE

## 2023 ANNUAL REPORT



**SHERIFF KENNETH W. STOLLE**  
**FY 2022/2023**

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## Message from the Sheriff

This has been another great year for the Virginia Beach Sheriff's Office. We remain committed to protecting and serving this community, and continue to improve as a law enforcement organization. In my 14th years as sheriff, I am proud to lead this incredible group of men and women, who are second to none in their commitment, integrity, compassion and professionalism.

This year included several important accomplishments, including:

- Equipping our deputies with body-worn cameras to improve transparency and accountability. This is especially important when we work alongside the Virginia Beach Police Department, and is in keeping with the community's expectations of their law enforcement officers. I believe that body-worn cameras protect both the public and our deputies. We began rolling them out this spring and plan to equip all of our deputies by the end of July.
- Improving mental health treatment for those in need. Mental health has always been a priority for me as sheriff, and we have continued our successful partnership with the Virginia Beach Department of Human Services to provide mental health care to offenders before, during and after incarceration. This program is now four years old and continues to be a blueprint for success for other jails. In addition, we created a Mental Health Liaison position this year, with the goal of bridging the gap between inmates and staff, advocating for needed services and ensuring inmates receive the care they need.
- Expanding our K9 Unit with the addition of a fourth K9, which will be one of the first in the region trained to detect fentanyl. K9 Apollo is paired with Master Deputy II C. Repass, who is our first woman K9 handler. Once K9 Apollo completes his training, he will replace K9 Candy, who was one of our first K9s and has faithfully served the Virginia Beach Sheriff's Office since 2014. In that time, she has performed thousands of operational searches and helped take volumes of dangerous narcotics off of the streets. The Virginia Beach Sheriff's Office and our community are safer because of her, and we will be forever grateful.
- Maintaining our high standards, completing another successful three-year audit by the Virginia Department of Corrections and maintaining our Virginia Law Enforcement Professional Standards Commission accreditation.
- Saving taxpayers money by generating \$3.5 million through Canteen, CareMart and advertising sales and over \$718,000 through our Inmate Workforce contracts with the City of Virginia Beach.
- Recruiting and retaining the best possible workforce. This continues to be a challenge in law enforcement, a challenge that we are tackling with competitive pay and benefits, signing bonuses, a streamlined application process, a reduced hiring age and joining the Department of Defense SkillBridge Program. That program allows us to offer internships to active duty service members during their last 180 days of service to help them prepare for their transition into the civilian workforce. They continue to receive full military pay and benefits at no cost to us, which is a win-win for the VBSO, the service members and the taxpayers. It is also in keeping with our commitment to hire veterans as part of the



*Sheriff Ken Stolle*

Virginia Values Veterans (V3) program.

We also continue to rebuild our programs after having to cancel or reduce many of them during the COVID-19 pandemic.

In addition, we hosted a camera crew this year, which spent 10 weeks filming our Intake division for a new program on A&E, "Booked: First Day In." The production company, Lucky 8, approached us about participating in the program, and it has been a great experience. I am excited for you to get this unvarnished, behind-the-scenes look at the work our deputies do day-in and day-out. I think it will be a testament to the importance of this profession and improve our community's understanding of this important part of our criminal justice system. The show is scheduled to premier in July, and we plan to participate in future seasons of the program.

Lastly, it is with a great deal of careful consideration that I have decided to retire later this year.

These 13.5 years have been the most rewarding of my career. I am so proud to be your sheriff and to have had the privilege of leading the men and women of the Virginia Beach Sheriff's Office. We have accomplished some incredible things together and have made the VBSO, the jail and Virginia Beach better, safer places.

I have decided not to seek reelection in 2025 because it's time that I focus on my family and make room for the next generation of leadership. I am proud to announce that, when I retire, Chief Deputy Rocky Holcomb will be sworn in as sheriff until a special election can be conducted. Chief Deputy Holcomb has dedicated his career to this organization and will be a great sheriff.

In closing, I look forward to closing out my time as sheriff and passing the torch to Chief Deputy Holcomb. Great things are in store for the Virginia Beach Sheriff's Office, and I am proud to be a part of the VBSO's legacy.

Thank you.

A handwritten signature in black ink, appearing to read "K Stolle". The signature is stylized with a large, bold "K" and a cursive "Stolle".

Kenneth "Ken" W. Stolle  
Sheriff/High Constable



## Sheriff Ken Stolle Biography

As one of six children in a Navy family, Sheriff Ken Stolle grew up in and out of the Hampton Roads area. In 1971, the Stolle family permanently settled in Virginia Beach, where Ken graduated from Cox High School. Ken is serving his fourth term as Sheriff of Virginia Beach, having been elected in 2009, 2013, 2017 and 2021.

As Sheriff, Ken has made the Virginia Beach Correctional Center a safer place for both deputies and inmates. Under his leadership, the Sheriff's Office became Prison Rape Elimination Act certified and consistently receives outstanding audit and inspection scores from state and federal agencies. He has been a champion for improving mental health services and created the Reentry Program to prepare inmates to be successful after their release from jail. He founded the K9 and Criminal Intelligence units and appointed the VBSO's first LGBT Liaison and Community Outreach Captain.

Ken has improved pay, benefits, training and equipment for the deputies, including achieving pay parity with the Police and Fire departments. Being a good steward of the taxpayer dollar has been a hallmark of his public service career, working tirelessly as sheriff to offset the cost to taxpayers of operating the Correctional Center, including by expanding its revenue-generating activities.

Prior to being elected Sheriff, Ken served in the Virginia Senate as the Republican Leader Pro Tempore and represented the 8th Senatorial District, located in the eastern half of Virginia Beach.

Before he was elected to the Senate in 1991, Ken was a partner with the Virginia Beach law firm of Bennett and Stolle, P.C. He was a sergeant in the Virginia Beach Police Department, where he served from 1976 until 1987. He also served as an intelligence officer in the United States Navy Reserve. Over the past decade, Ken has been the leading advocate for public safety at the state and local levels.

As a member of the Senate, Ken championed stricter penalties for gang activity, abolished parole and enhanced drunken driving penalties. As chairman of the Crime Commission, Ken sponsored new legislation to strengthen Virginia's sex offender monitoring laws. He led the charge to improve retirement benefits for law enforcement and firefighters and supported improvements to the Line of Duty Act, ensuring the children and spouses of fallen or disabled public safety officers are appropriately cared for. He supported education and carried landmark measures to support small business, protect consumers and eliminate and cut taxes.

The Virginia Sheriffs' Association, Fraternal Order of Police, Campus Law Enforcement Administrators, Chiefs of Police and State Police Association have recognized Ken with their highest awards.

In his spare time, Ken enjoys hunting and is chairman of the Virginia Sportsmen's Foundation, a 501(c)(3) nonprofit organization that offers the opportunity for wounded warriors and military veterans to continue their rehabilitation in the great outdoors. He is also an avid supporter of Special Olympics Virginia and served on the organization's Board of Directors. He and his wife Debbie have three children - Whitney, Kenny and Ross - and five grandchildren.



*Sheriff Ken Stolle with his family.*



# OFFICE OF THE SHERIFF

## CITY OF VIRGINIA BEACH



### MISSION STATEMENT

The mission of the Virginia Beach Sheriff's Office is to provide for the public safety of the citizens of Virginia Beach through the efficient and professional operations of the Sheriff's Office as provided for in the Constitution and the Code of Virginia.

### ORGANIZATIONAL VALUES

Through teamwork and in partnership with the community, the shared values to which we as an organization must aspire include:

- Commitment:** We will stand firm in our commitment as the safety and security of all persons in our care and custody and those persons for whom we serve are paramount.
- Integrity:** We will earn and maintain the trust of our citizens by being personally and professionally accountable to the highest ethical and moral standards. We will conduct ourselves above reproach, mindful of the constitutional rights of all to liberty, equality, and justice, with the courage to uphold these convictions, free from prejudices and bias.
- Compassion:** We will be responsive and empathetic to the welfare of all persons and each other. We will treat everyone with dignity, respect and understanding.
- Professionalism:** We will provide quality service through motivated, dedicated and well-trained employees. Our actions, attitudes and appearance will demonstrate self-discipline, attention to duty and service to our community.

### STATUTORY AUTHORITY

§ 15.2-1609. Sheriff.

The voters in every county and city shall elect a sheriff unless otherwise provided by general law or special act. The sheriff shall exercise all the powers conferred and perform all the duties imposed upon sheriffs by general law. He shall enforce the law or see that it is enforced in the locality from which he is elected; assist in the judicial process as provided by general law; and be charged with the custody, feeding and care of all prisoners confined in the county or city jail. He may perform such other duties, not inconsistent with his office, as may be requested of him by the governing body. The sheriff shall be elected as provided by general law for a term of four years.



## Services of the Sheriff's Office

The services provided by the Sheriff's Office are divided into two primary divisions:



### OPERATIONS

#### **Correctional Operations & Administration**

Provides for the care and custody of people admitted into the Virginia Beach Correctional Center, including safety and security, food, medical care, and access to educational and work opportunities.

#### **Correctional Support**

Processes arrestees for all law enforcement agencies utilizing the Virginia Beach Correctional Center under a contract with the City, which is 100% locally funded. This involves fingerprinting and photographing each arrestee. Keeps inmate records, handles laundry, property and mail for the jail, and runs the Reentry and Alternative Sentencing programs, including Weekenders.

#### **Criminal Intelligence Unit/Classification/K9**

Investigates and prosecutes any criminal misconduct or rule violation committed by those persons incarcerated within the Virginia Beach Correctional Center. Also assists with other law enforcement investigations. Is responsible for all inmate housing assignments as well as screening inmates for work and life programs, such as the GED, Substance Abuse and Trusty programs. Maintains compliance with Prison Rape Elimination Act (PREA) standards.

#### **Food Services**

Operates the Canteen and the Inmate and Staff kitchens.

### ADMINISTRATION

#### **Courts/Civil Process/Transportation**

Provides security and order in the various Virginia Beach courts and processes and serves civil documents received from the courts. Transports juvenile and adult offenders to and from court, medical appointments, and state and local correctional facilities.

#### **Training**

Provides staff training to include indoctrination, Basic Academy and ongoing in-service training.

#### **Administration**

Provides human resources, procurement services and financial administration/accounting. Includes Legal Affairs and the Public Information Office, which responds to requests from the public and the media and manages internal and external communications, including social media.

#### **Community Outreach/Maintenance/Workforce**

Oversees community outreach and involvement, including all office volunteer efforts. Is responsible for all maintenance functions of the Correctional Center and Law Enforcement Training Academy. Runs the Workforce, which takes low-risk offenders into the community to provide landscaping and maintenance services for the City. Includes the Honor Guard, Recruitment Team and the Auxiliary Deputy Program. Serves as the liaison with City Information Technology.

### **Professional Standards Office & Accountability**

Develops, implements and ensures compliance with office policies and procedures. Investigates all internal and external complaints, serious incidents and policy violations. Oversees Sheriff's Office emergency planning and operations. Maintains compliance with state accreditation standards, the Americans with Disabilities Act, and Occupational Safety and Health Administration rules.



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## ***Awards, Promotions & Retirements***

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### **AWARDS**

#### **Veterans of Foreign Wars Post 392 Deputy Sheriff of the Year**

Master Deputy II Crystal Repass

#### **American Legion Princess Anne Post 11 Law and Order Award**

Deputy Demarius A. Lee

#### **Silver Cross**

Deputy Troy Nehlen

#### **Medal of Merit**

Deputy Demarius Lee

#### **Life Saving with Valor**

Deputy Troy Nehlen

#### **Life Saving Award**

Deputy Duane Huddleston

#### **Certificate of Commendation**

Deputy Kristin Cole

#### **Deputy of the Quarter**

Master Deputy Crystal Repass

Deputy Roel Carvajal

Deputy Demarius Lee

Master Deputy Donald Totty



### **Civilian of the Quarter**

Luanne Austin

Gary Zalas

Fara Hopkins

### **RETIREMENTS**

Capt. Henri C. Norris – 24 years

Chief Deputy Victoria Thomson – 30 years

Master Deputy J. Daniel Aguirre – 15 years

Deputy Cesar Alvarez-Castillo – 9 years

Master Deputy Paul Brannon – 20 years

Master Deputy Allen Meredith Sr. – 20 years

Master Deputy Brian Miller - 14 years

*Thank you for your incredible service to the Virginia Beach Sheriff's Office and City of Virginia Beach.*

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## ***Fiscal Year Highlights***

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### **Saving Money for the City of Virginia Beach & Taxpayers**

The Sheriff's Office is always looking for ways to save taxpayers money and generate revenue to offset the cost of operations. Those efforts include the Inmate Canteen, through which inmates may purchase clothing, hygiene items, snacks and other goods. The Sheriff's Office also offers CareMart, which allows inmates' friends and families to purchase meals, care packages and other items for their loved ones online. Per state code, revenue from Canteen sales must go toward programs to benefit the inmates, whereas revenue from CareMart sales may be used for operational costs. Fees added onto these purchases also help fund inmate programs, such as the Reentry Program. Gross sales for the 2020-2021 fiscal year totaled **\$620,547 for the Canteen** and **\$2.9 million for CareMart**

The Sheriff's Office also generates revenue by selling advertisements for the Inmate Rulebook and the television screens displayed in the Courthouse and the Correctional Center's Intake Lobby. **Ad sales totaled \$24,458** this fiscal year.



*The VBSO Inmate Workforce landscapes along Birdneck Road in January 2023.*

In addition, the Sheriff's Office saves the taxpayers money by utilizing inmates to work in the community and in the Correctional Center. The Inmate Trusty and Workforce programs also allow inmates to use their time in a productive way and teach them valuable skills. In exchange for their services, inmates who volunteer for the

Trusty and Workforce programs receive additional food and visitation privileges and may also earn time off their sentences. A yearly end-of-summer picnic, Thanksgiving and Christmas breakfasts, and cookouts throughout the year recognize Workforce inmates' hard work.

Inmates in the Trusty Program also provide cleaning and maintenance services throughout the Correctional Center, prepare and serve meals for their fellow inmates, wash laundry and help with other tasks. **This year an average of 65 inmates volunteered for the Trusty Program each month, working 169,140 hours and saving taxpayers \$2 million.**

The **Workforce Division is staffed by nine deputies** who oversee inmate work crews,



including one sergeant, two corporals, a lieutenant and a captain. **The Inmate Workforce Program takes approximately 15-20 inmates out into the community to work.** They must meet certain criteria to qualify, ensuring the safety of both the inmates and the public.

At little to no cost to taxpayers, these inmates assist with landscaping and maintenance of City property, City office moves, snow removal, litter removal and cleaning the Virginia Beach Law Enforcement Training Academy and the VBSO Accounting, Classification, Criminal Intelligence Unit, Professional Standards Office, gym and Staff Kitchen. They also provide tent setup for various community and charitable events, such as Fil Fest and the Virginia African American Cultural Center Fall Festival. The Workforce staff also volunteer their off-duty time to clean up in residential and commercial areas, when needed.



*Workforce inmates set up a tent in the Virginia Beach Correctional Center compound.*

This year, the **Sheriffs Workforce had seven contracts/Memorandum of Understandings (MOUs) with the City** for roadside landscaping, resort and Municipal Center landscaping, Public Utilities Meter Easement clearing, janitorial services, painting City pump houses and water stations, Waste Management Landfill clearing, Public Utilities and Public Works litter removal, event cleanup and other work. These contracts come at large savings to the City compared to the cost of hiring private contractors. Since the Workforce inmates are volunteers, the revenue to the Sheriff's Office goes toward offsetting the cost of running the Correctional Center, which in return saves the City money. The deputies who are assigned to the Workforce division are paid by the Sheriff's Office. This year, those **contracts generated \$718,939 which was applied to the City's obligated share of Correctional Center expenses.**

In total this fiscal year, the **Workforce inmates volunteered 28,237 hours at a taxpayer savings of \$770,084.** The VBSO Workforce Division continues to strive to be self-sufficient by generating enough revenue to fund its deputy positions and operations and ensure consistent provision of services to the citizens of Virginia Beach.

### **Focusing on Accountability**

Commitment, integrity, compassion and professionalism are the cornerstones of the Virginia Beach Sheriff's Office, as it states in the VBSO's Organizational Values (page five). Law

enforcement cannot be successful without the trust and support of the community, which must be earned every day. To that end, Sheriff Ken Stolle and the Virginia Beach Sheriff's Office hold their deputies to the highest standards of conduct and do not tolerate biased enforcement, excessive force or dishonesty of any kind.

The Virginia Beach Sheriff's Office Code of Ethics states:

*"As a law enforcement officer, my fundamental duty is to serve mankind; to safeguard lives and property; to protect the innocent against deception, the weak against oppression or intimidation, and the peaceful against violence or disorder; and to respect the constitutional rights of all men to liberty, equality and justice.*

*I will keep my private life unsullied as an example to all; maintain courageous calm in the face of danger, scorn, or ridicule; develop self-restraint; and be constantly mindful of the welfare of others. Honest in thought and deed in both my personal and official life. I will be exemplary in obeying the laws of the land and the regulations of my department. Whatever I see or hear of a confidential nature or that is confided to me in my official capacity will be kept ever secret unless revelation is necessary in the performance of duty.*

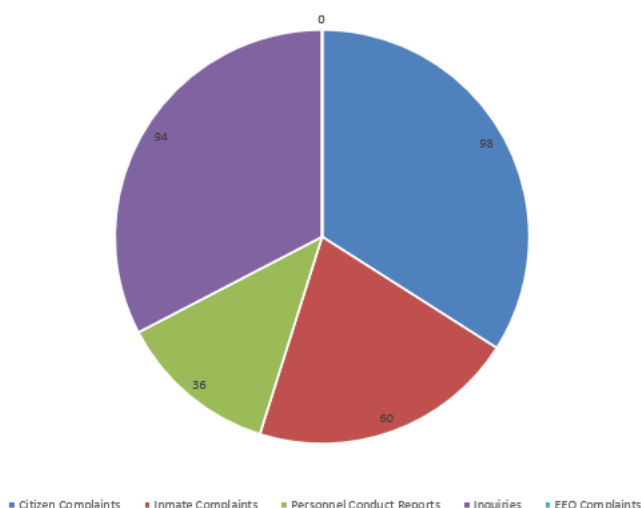
*I will never act officiously or permit personal feelings, prejudice animosities, or friendships to influence my decisions. With no compromise for crime and with relentless prosecution of criminals, I will enforce the law courteously and appropriately without fear or favor, malice, or ill will, never employing unnecessary force or violence and never accepting gratuities.*

*I recognize the badge of my office as a symbol of public faith, and I accept it as a public trust to be held so long as I am true to the ethics of police service. I will constantly strive to achieve these objectives and ideals, dedicating myself before God to my chosen profession - law enforcement."*

The VBSO Professional Standards Office (PSO) is responsible for investigating all serious incidents — including all in-custody deaths and uses of force — as well as potential policy

violations, misconduct allegations, and internal and external complaints against the Sheriff's Office and its appointees. This year, **PSO received 288 cases:**

- **98 citizen complaints**
- **60 inmate complaints**
- **36 personnel conduct reports**
- **94 inquiries\***
- **0 Equal Employment Opportunity complaints**



FY22/23 Professional Standards Office cases

\*Inquiries include staff complaints, possible

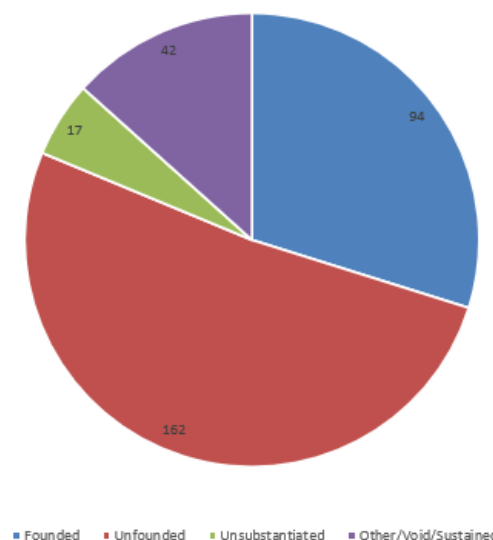
policy infractions, annual and pre-emptive health and safety inspections, staff-involved vehicle accidents, conformance to laws and suicide attempts.

Of those 288 cases, **262 investigations have been completed**, with the following results:

- **94 founded**
- **162 unfounded**
- **17 unsubstantiated**
- **42 other\*\***

Some cases may lead to multiple infractions, which may create a discrepancy in the overall total.

**\*\*Other** is when there is a finding that is not founded, unfounded or unsubstantiated. It can include when an inspection is completed and when a duplicate or erroneous file is closed.



*PSO investigation results*

Of the **94 founded cases**, **seven were citizen complaints**, **14 were inmate complaints**, **43 were personnel conduct reports** and **32 were inquiries**.

In addition, the Virginia Beach Police Department investigates any in-custody deaths that occur in the Virginia Beach Correctional Center. Those deaths are reported to the Virginia Department of Corrections, which also has the authority to investigate.

The Virginia Beach Sheriff's Office is subject to oversight from numerous local, state and federal agencies and routinely receives outstanding audit, inspection and accreditation scores from those organizations.

The Virginia Beach Correctional Center completed and passed its three-year Virginia Department of Corrections audit in October 2022. The audit **evaluates compliance with 160 standards**.

Other agencies that have oversight over the Sheriff's Office and/or Correctional Center include the U.S. Department of Justice , U.S. Marshal Service, Virginia Law Enforcement Accreditation Coalition, Virginia Law Enforcement Professional Standards Commission, Virginia Department of Criminal Justice Services, the National Commission on Correctional Health Care and the Virginia Beach Department of Public Health (food safety).

The VBSO is fully accredited by the Virginia Law Enforcement Professional Standards Commission (VLEPSC), which conducted its last reaccreditation assessment in October 2021. That assessment occurs every four years to **ensure the Sheriff's Office's policies and procedures adhere to 190 state-mandated standards**.

In an effort to improve transparency and accountability, the VBSO this year began issuing





*Deputy sheriffs wearing the VBSO's new body-worn cameras.*

body-worn cameras to its deputy sheriffs.

The Virginia Beach City Council approved funding for the cameras in March 2023 ahead of the busy summer tourism season and events, including the Something in the Water festival, where the VBSO serves as a force multiplier for the Virginia Beach Police Department.

### **Council authorized**

**immediate funding for 220 cameras and money for an additional 280 cameras on July 1, 2023, enough for each of the VBSO's 400 sworn deputy sheriffs.** The VBSO requested the body-worn cameras to improve safety and accountability for both the public and its deputies as they execute their public safety mission both inside and outside the Virginia Beach Correctional Center.

The VBSO began training its deputy sheriffs on use of the Axon body-worn cameras and issuing the device this year, with full deployment planned by the end of 2023. It also implemented a policy on use of the cameras with input from the public, as required by law. That policy and additional information is available at [vbso.net/body-worn-cameras](https://vbso.net/body-worn-cameras).

In addition, this year the VBSO invited a **camera crew from Lucky 8 productions to film for 10 weeks inside the Correctional Center** from March-June. The footage, which focuses on the intake process, will air on A&E as part of the reality television program, "Booked: First Day In." The **first season of the show has 16 episodes** and features several jails throughout the country. Lucky 8, which approached the VBSO about the project, plans to return to film season two of the show next fiscal year.

## **Preventing Overdoses**

The VBSO tracks cases where fentanyl use is suspected or confirmed, as well as when Narcan (Naloxone) is administered. From August 2022 (there were no cases in July 2022) through May 2023 (there were no cases in June of 2023), there were **19 instances where incident reports were generated regarding fentanyl and/or Narcan**. These included **11 incidents in 2023 and eight in 2022**. Some of the reports included instances where more than one person was administered Narcan. There were **six incidents involving men in 2023 and six in 2022**. There were **seven incidents involving women in 2023 (including**

**different incidents involving the same inmate) and one incident in 2022.** For these cases, **42% (eight) occurred in the VBSO Intake area, 16% (three) occurred in a public or private area (home, part-time work location or hospital) and 42% (eight) occurred inside the Virginia Beach Correctional Center.** All of the Narcan administered inside the Correctional Center was performed by the VBSO's medical contractor.

The VBSO has a memorandum of understanding (MOU) with the Virginia Department of Health (VDH) where they supply the office with Narcan. Because products have an expiration date, any unused, expired Narcan is disposed of by depositing them in the VBPD drug disposal boxes or by submission to the VDH Pharmacy.

**There are 93 Narcan kits that are being maintained by the VBSO. Each Narcan kit has two doses of 4 milligrams each.** These kits are distributed to various divisions for easy access in an emergency, including Transportation, Civil Process, Classification (the K9 Unit), Courts, Workforce, Training, throughout the jail and for deputies to use while working part-time in the community. There are also several kits stored in the safety liaison's office in case the need arises for more Narcan.

## **Reinventing Mental Health Treatment**

Mental health remains a top priority for the Virginia Beach Sheriff's Office. Four years ago, Sheriff Ken Stolle successfully lobbied the Virginia General Assembly for nearly **\$1 million to fund a comprehensive new program to improve mental health treatment** in Virginia Beach. That program launched in the fall of 2019 and the General Assembly subsequently expanded the funding to **\$3 million for three years.** Due to sound fiscal management, **that funding was stretched to cover the fourth year of the program.** State and local funding will be sought to continue the program into the future, and the Virginia Sheriffs' Association plans to push for its implementation state-wide.

Under the new program, Virginia Beach Department of Human Services (DHS) staff members were integrated into the Virginia Beach Correctional Center under a first-of-its-kind initiative to divert, screen, assess and treat individuals with a mental illness and/or substance use disorder before, during and after incarceration. The funding provided **12 DHS positions to staff the program,** which is a joint effort between the Sheriff's Office, its medical provider and the DHS, which includes the Community Services Board, Adult Correctional Services, and Community Corrections and Pretrial. **Six of those positions have been filled.**

Changes under the new program included:

- Provision of a comprehensive, evidence-based **screening tool to screen all inmates for mental illness within 24-48 hours of booking** into the Virginia Beach Correctional Center, followed by a **full diagnostic screening within three days** via the jail's medical

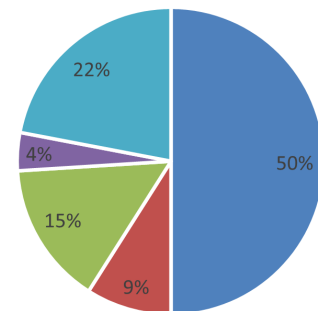
provider;

- On-site staffing to provide mental health screenings, obtain medical and psychiatric records, and advocate for diversion for treatment outside the jail;
- Improved monitoring and oversight of inmates with mental illness;
- Comprehensive discharge and reentry planning to link inmates to available housing, counseling, family support and an adequate supply of medication upon their release; and
- **Follow-up with former inmates within five days of release** from jail to ensure continued access to medication, psychiatric appointments, etc.

Eventually the program will also include a new family education and engagement program to support inmates' successful reintegration with family. Until then, DHS staff work with inmates' families as they transition back into the community.

The program had tremendous results and was called "wildly successful" by WAVY TV10. In the past, **the VBSO estimated that 35% of its inmate population suffered from a mental illness**, while **the Community Service Board estimated that number at just 10%**. The problem is much larger. Based on the **1,680 inmate screenings conducted last year, 1,060 suffered from at least one mood, psychotic, anxiety, substance use or trauma disorder. That is 63% of the jail population. Their diagnoses were:**

- **50% mood disorder**
- **9% psychotic disorder**
- **15% anxiety disorder**
- **22% substance use disorder**
- **4% trauma disorder**
- **43% co-occurring medical condition**



**The screenings also found that:**

- **18% were homeless**
- **44% were previously incarcerated**
- **62% received previous treatment for a behavioral health disorder**
- **62% were insured**
- **92% had natural supports**

■ Mood disorder      ■ Psychotic disorder      ■ Anxiety disorder  
■ Trauma disorder      ■ Substance use disorder

*Breakdown of inmate's mental health diagnoses*

Last year the program **discharged 394 inmates** from the jail after receiving treatment. The results were promising:

- **94% were released with housing in place**
- **100% had an adequate supply of medications**
- **84% engaged in outpatient behavioral health appointments**
- **98% did not return to jail since reentering the community (compared with a nearly 100% recidivism rate for mentally ill offenders in the past)**
- **100% were linked to benefits, such as Medicaid, Social Security and food stamps**

The number of discharges was impacted by the fact that **186 inmates were released prior to completing the behavioral health admissions process** and **312 refused services**. Statistics for the current fiscal year are not yet available.



*VBSO Mental Health Liaison Sgt.  
Brandon Mullen*

The Virginia Beach Sheriff's Office created the Mental Health Liaison position on March 23, 2023. The purpose of this position is to oversee the mental health population within the jail, with direct daily interaction with the inmates and mental health staff. The liaison ensures the inmates receive the consistency that they need in those who see them on a regular basis.

Sgt. Brandon Mullen, who is pursuing a master's degree in clinical counseling, has taken on this new position and has been making progress in the VBSO's mental health program. The Mental Health Liaison's Office has been working diligently to create relationships with other stakeholders and to get a better understanding of the services they provide. Sgt. Mullen has created relationships with people from the

Virginia Department of Behavioral Health and Developmental Services, including Emergency Medical Services and Eastern State Hospital. He has also provided greater oversight to the jail outpatient services program, worked collaboratively with Freedom Behavioral Health and Classification to address mental health housing issues and mental health alerts, and built relationships with some of the Virginia Beach judges who handle mental health dockets and cases. This involves working with the Commonwealth Attorney's Office and the Public Defender's Office.

## **Preparing Inmates to Reenter Society**

The Virginia Beach Sheriff's Office created the Reentry Program in August 2014 in an effort to reduce recidivism by providing offenders with the knowledge and skills needed to successfully integrate back into the community as productive members of society. The program was created without any additional funding from taxpayers. Instead, the Sheriff's



Office utilized existing resources—including inmate fees—and partnered with state and local organizations, including the Virginia Beach Department of Human Services (DHS). The program is a part of the DHS's Jail Education Services (JES) and Adult Correctional Services (ACS) and includes classes in family dynamics, finances, employment skills, anger management, and complying with probation and child support, among other topics. Participants are called "returning citizens".

In addition, the program works with the Virginia Department of Corrections and Virginia Beach Probation and Parole to provide home care plans and community resources for people leaving the jail. Reentry staff works with City Social Services and the Re-entry Council to provide job fairs, informational bulletins and other services. The program has offered financial classes through Bank On and previously partnered with Tidewater Community College to connect inmates with educational opportunities and trade skills once they are released from custody. The jail's telephone contractor, GTL, has made calls to treatment and housing centers free to assist with inmates' reintegration into society.

**In total, over 480 inmates have graduated from the Reentry Program since its inception (with over 1,571 services provided).**

The Reentry Program plans to have its first Job Fair in August 2023, which will be held in conjunction with ACS and feature employers and resources for inmates preparing for release. It will take place in the Virginia Beach Correctional Center Recreation Yard and be available to inmates with a release date within 60 days.

In addition, the VBSO is working to provide a greater range of reentry services to the entire jail population, which will be offered by Human Services Counselors from the Reentry Program.



*An Electronic Home Incarceration Program (EHIP) ankle monitor.*

### **Providing Alternative Sentencing Options**

The Alternative Sentencing Program (ASP) provides alternatives to incarceration and was started at the behest of Sheriff Ken Stolle in August 2015. The Sheriff's Office screens offenders to determine who is best suited to alternative means of incarceration. The court may also sentence individuals into the program and/or recommend them for it. With the exception of the Electronic Home Incarceration Program (EHIP), the offender must pay a **one-time enrollment fee of \$50** to cover administrative expenses and must pay any debt owed to the Sheriff's Office in order to be enrolled in the program.

**The program received 853 inmate correspondences and provided 715 correspondence services this year.**

ASP consists of three programs:

- **Electronic Home Incarceration Program (EHIP):** Allows offenders who have secured employment to be released from the jail under the supervision of the Sheriff's Office utilizing GPS-enabled ankle bracelets. Participants must maintain employment, comply with a curfew and pass monthly drug and alcohol testing. Only nonviolent offenders with less than 12 months to serve are eligible. Disqualifying offenses include sexual assault, drug distribution and anything that would deem the offender a threat to society. To defray the cost of the program, offenders permitted to participate in the EHIP pay an **\$3.20/day administrative fee**. As permitted by state law, the court also may order that an offenders' wages must first go toward paying any required child support and restitution. Three years ago, the VBSO contracted with a new company, Attenti, to improve its GPS equipment and EHIP services. This resulted in better tracking of offenders and **reduced the daily program cost from \$18/day to \$3.20/day**. Additionally, at the direction of Sheriff Stolle and with a court order, the VBSO expanded eligibility for the program to nonviolent offenders with 90 days or less left the serve, with the goal of reducing the jail population during COVID-19. The daily administrative fee for those offenders was waived as long as they remained on good behavior. The change resulted in a small number of offenders being released from the facility. This year, **two offenders participated in the program**.
- **Weekender Program:** Allows offenders to serve their jail time on weekends or other nonconsecutive days for the purpose of maintaining employment. They typically report to the Correctional Center on Friday evening and are released on Sunday morning. Once accepted into the program, weekenders must pay a **\$7/day fee** in addition to the initial enrollment fee. This year, **2,277 inmates served time in the Weekender Program**.

Anyone found to have violated the ASP rules, including failing a drug screening or failing to report on time to work or the jail, are terminated from the program.

In addition, because the mobile DMV Connect program is no longer being offered at the Virginia Beach Correctional Center (at DMV's request), the ASP staff provide a notarized jail identification letter to inmates being released from the facility so that they can make an appointment and obtain an I.D. from the Virginia Department of Motor Vehicles after their release. Having a state-issued I.D. is essential for finding employment, opening a bank account and applying for other services that are important for inmates' reentry into society. **Staff issued 105 of these letters this year.**

## **Supporting Our Community**

The Virginia Beach Sheriff's Office's extensive community involvement efforts are led by Lt. Lois Thompson, who work to unify and strengthen the VBSO's efforts to serve and engage with the community. Lt. Thompson also oversees Maintenance and Information Technology, serves as liaison to the Virginia Beach Human Rights Commission and oversee the VBSO's Lesbian, Gay, Bisexual and Transgender (LGBT) Liaison.

LGBT Liaison Master Deputy Heidi Evertson addresses the needs of the lesbian, gay, bisexual, transgender and questioning (LGBTQ) community—both inside and outside the Virginia Beach Sheriff's Office— and connects that community with law. She **participated in 12 Pride events** in Hampton, Norfolk and Virginia Beach this year.

The Virginia Beach Sheriff's Office's volunteer efforts stretch through every part of the organization and touch many areas of the community. During the 2022-2023 fiscal year, the **Sheriff's Office logged a total of 213,036 volunteer hours with help from 5,466 volunteers**, including chaplains, civilian staff, sworn staff, auxiliary deputies, interns and inmates giving their time for the Workforce and Trusty programs. This equated to **\$2.3 million in savings to Virginia Beach taxpayers.**



*LGBT Liaison Master Deputy Heidi Evertson and members of the VBSO at Pride in the Vibe 2023.*

Auxiliary deputies supplement VBSO operations and participate in community events,



*Tip-A-Cop for Special Olympics Virginia at California Pizza Kitchen.*

including providing free child I.D. cards. They must maintain proficiency in firearms, defensive tactics, first aid and other skills.

Sheriff Stolle and the Virginia Beach Sheriff's Office are ardent supporters of Special Olympics Virginia. VBSO deputies and civilians volunteer their time for various Special Olympics events throughout the year. These included the Little Feet Meet, Cover a Cruiser at Wawa and **Tip-A-Cop at California Pizza Kitchen, which raised \$3,500**



**for local athletes.** The VBSO also participated in the **Polar Plunge**, with **25 staff taking the plunge and 12 volunteering at registration**, and the **Law Enforcement Torch Run**, with **45 staff running three miles to pass the Flame of Hope** to the Norfolk Sheriff's Office as it made its way to open the 2023 Summer Games in Richmond.



*Deputies providing security at the 2022 Mayflower Marathon food drive.*

**The Sheriff's Office held five blood drives this year to support the American Red Cross, collecting 172 units of blood.** It also raises money for charity through the Sheriff Community Fund and supports Virginia Beach Crime Solvers, The Salvation Army Christmas Depot and more, including:

- The Foodbank of Southeastern Virginia and the Eastern Shore, providing security for the three-day Mayflower Marathon food drive at Pembroke Mall;
- National Night Out; and
- The Virginia Beach Fraternal Order of Police Lodge 8 Christmas shopping event for underprivileged children.



*Team VBSO at the completion of the 2023 Law Enforcement United Road to Hope.*

The office is actively involved in Law Enforcement United and its annual Road to Hope, a **250-mile bicycle ride to Washington to honor fallen officers and raise money** for their families and related charities.

The VBSO is active in schools, with volunteers helping on the first day and giving their time at other school events. The Sheriff's Office this year also brought back the **Lunch with a Deputy program, where staff mentored and interacted with students at eight elementary schools.**

The Virginia Beach Sheriff's Office Community Outreach Coordinator Gary Zalas is involved



in numerous VBSO volunteer events, with his primary focus being providing child I.D.s and safety initiatives for senior citizens. He sits on the executive boards of both SALT (Seniors and Law Enforcement Together) and Virginia Beach TRIAD, which seek to arm senior citizens with the information they need to protect themselves and avoid becoming victims of crime. In addition, Mr. Zalas is on the boards of Project Lifesaver, the Virginia Gang Investigators Association and Senior Services of Southeastern Virginia (SSEVA) and serves as chair of the SSEVA's Services Advisory Council. He is also a commissioner on the Mayor's Commission on Aging, is active in his local church and donates to the Sheriff Community Fund, Special Olympics Virginia, United Way and more. He was also selected as a VBSO Civilian of the Quarter.



*Community Outreach Coordinator Gary Zalas and his wife dancing at the 2023 Marian Manor Seniors Prom.*

This year Community Outreach Coordinator Zalas:

- Provided child IDs for “Celebrating A Salute to Hometown Hero’s” at Pembroke Mall, the Baylake Academy Community Fair, Atlantis Community Day and the Plaza Volunteer Rescue Squad Safe Haven Halloween.
- Participated in the Mayflower Marathon Food Drive for the Foodbank of Southeastern Virginia and the Eastern Shore.



*VBSO volunteers at the July 2022 Hometown Heroes event at Pembroke Mall.*

- Assisted Senior Services of Southeastern Virginia with the distribution of nonperishable meals to 40 seniors;
- Made weekly calls checking on the health and welfare of 30 seniors.
- Assisted with calling 50 seniors for a food vendor satisfaction survey.
- Taught CPR and Standard First Aid refresher classes and assisted with the OC spray practical for Indoctrination classes.
- Coordinated Senior Shred Day at

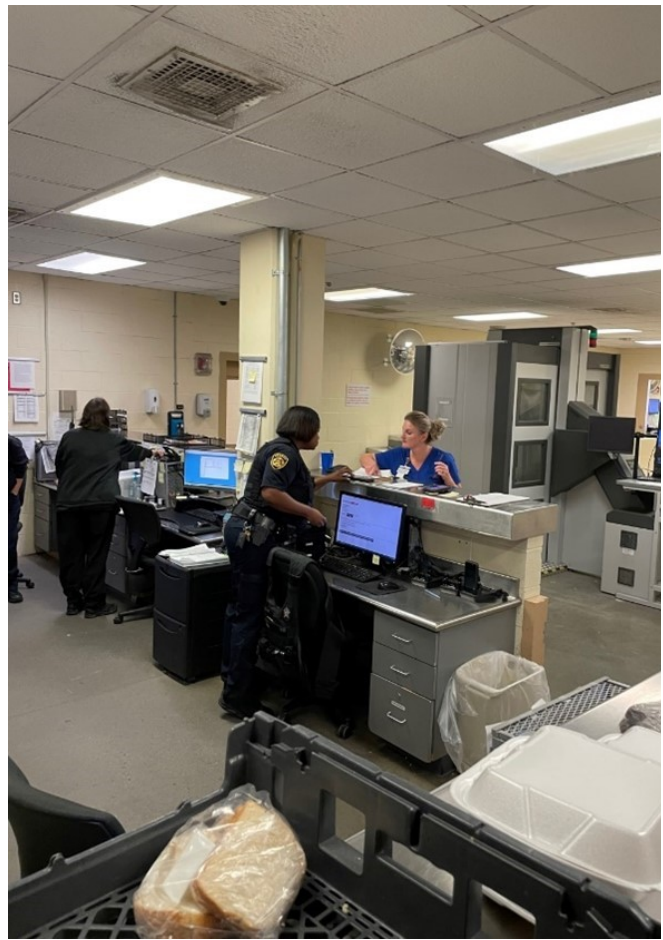
Marian Manor Assisted Living, where 3,500 pounds of material were shredded and \$300 and 1,000 pounds of nonperishable foods were donated to the Foodbank of Southeastern Virginia and the Eastern Shore.

- Coordinated and participated in Marian Manor's Christmas parade for their seniors.
- Completed 16 Operation Lookout Expanded appointments installing peep holes and completing home security assessments.
- Completed two health and welfare visits; provided food, a wheelchair and clothing to a disabled senior and his daughter in need; gave a mobile chair to another senior; and assisted with Project Lifesaver training and certification for 24 VBPD officers.
- Completed 110 events, including taking care of 16 assigned Project Lifesaver clients and others as requested, totaling 97 battery changes, removal from the program, signing up 46 new clients and providing assistance in several emergency battery changes.
- Coordinated and conducted two Senior Citizens Police Academies educating 33 seniors on what law enforcement does for them in the city of Virginia Beach.
- Gave in-person lecture presentations on senior safety at AARP 4212 (for 25 seniors), senior programs at Sullivan House (for 25 seniors), senior programs for the Virginia Beach Retired Employees Association (for 35 seniors), summer safety at Tranquility at the Lakes (for 25 seniors) and Project Lifesaver for Adult Protective Services employees and Order of the Eastern Star Chapter 184.
- Set up TRIAD displays Sullivan Hours and New Light Full Gospel Baptist Church, which were attended by over 200 seniors.
- Provided two PowerPoint presentations on senior safety for the Office of the Attorney General at the local TRIAD Conference attended by 200+ seniors.



*Community Outreach Coordinator Zalas providing a free child ID card at the Aug. 2022 Westminster – Canterbury Family Day.*





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## ***Division Updates***

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*VBSO Correctional Operations (additional Corrections photos at left)*

### **Corrections**

Corrections forms the core of the Virginia Beach Sheriff's Office. It is made up of:

- **Correctional Operations**, which includes the watch teams and Emergency Response Team;
- **Correctional Administration**, which includes Medical, Power Shift and the Uniform Shop;
- **Correctional Support**, which includes Intake and Release, Records, Property, and the Reentry and Alternative Sentencing programs;
- **Classification and the Criminal Intelligence Unit**; and
- **Inmate Services**, which include the Canteen, Inmate Kitchen and Staff Kitchen.

**Correctional Operations** conducted a Code 33 (inmate escape) drill on August 5, 2022. Deputies and supervisors from Courts, Intake and Release, Classification, the Criminal Intelligence Unit, Maintenance and Workforce participated. Teamwork from throughout the VBSO resulted in a safe, efficient and successful drill.

In addition, this year all sworn staff began being trained and equipped with Axon body-worn cameras. The effort was led by the Training Division and is scheduled for completion on July 28, 2023.

The Emergency Response Team (ERT) is an elite group of deputies who receive specialized training to respond to emergencies and high-risk situations, such as prisoner disturbances, inmate escapes, and barricade and hostage situations. They also assist with high-profile court cases, warrant sweeps, erroneous releases and prisoner transports.

This year the team successfully completed specialized training in the following areas: Tactical Firearms, Rifle, Sage, Noise Device, Mission Launcher, Crowd Management/All-In training with the Virginia Beach Police Department, Advanced Defensive Tactics with Cell Extractions, Advanced Combat Medic, and Active Shooter training (Civilian Response to



Active Shooter Events). In addition, ERT members attend specialized training for Basic Combat Medic, Nutrition, Mental Health and AXON body cameras. Each team member attended a four-hour AXON class, providing the required training to allowing each to be equipped with a body camaras for all operations. The team also had training to maintain high standings in the LawFit physical fitness test.

The ERT supported the Operations and Court Security divisions as follows:

- Conducting frequent searches for possible contraband within the jail, including searches of inmates in restricted housing.
- Providing extra security during several high-profiled court cases. These operations involved ERT members in plain clothes and in uniform.
- Assisting with extra security when a threat was made to the Municipal Center
- Helping with several high-risk prisoner transports to other facilities.
- After an erroneous releases from Intake, working with the VBSO Criminal Intelligence Unit to follow leads and bring the person back to jail.

The ERT worked extensively with the other Virginia Beach public safety agencies this year. It partnered up with the Virginia Beach Police Department (VBPD) mobile tactics team to support Oceanfront operations in the event of a civil disturbance while also upstaffing the Correctional Center in the event of a mass arrest. ERT supported the following events, as requested:

- Memphis, Tennessee, police brutality protests
- Large crowds at the Oceanfront
- City Hall protest
- Something in the Water and Beach It! Country Music festivals
- July 4th holiday

In addition, the ERT assisted the VBPD's Crime Suppression Squad (CSS) officers with the issuance, arrest and transports of people charged with non-felony warrants. This year was



*Members of the ERT assisting with the November 2022 jail search.*

also unique in that the United States president conducted a speech in the Kempsville area, for which the ERT served as a force-multiplier to assist with security and traffic control throughout the neighborhoods and highways.

The ERT started teaming up with local churches within our community to provide training and education on the importance of having a plan in the event of an active shooter. Several ERT team members attended a Civilian Response to Active Shooter Events (CRASE) Train-the-Trainer course provided by Texas State University. This CRASE training, coupled with years of experience in training for and responding to actual active shooter situations, allowed the team to give back to the community and share this valuable knowledge with local churches. The **ERT taught CRASE training to five churches in 2023** and plans to teach many more moving forward.



*The ERT teaching Civilian Response to Active Shooter Events (CRASE) at Regent University.*

Lastly, this year the **ERT conducted two ERT Schools** in December 2022 and May 2023, adding several new members to the team. The **team currently has 21 members**. The team is planning to incorporate more specialized training in the upcoming fiscal year and will be conducting another ERT school in the hopes of gaining additional members.

As part of **Correctional Administration**, The Medical Division of the VBSO is responsible for overseeing the medical and mental health treatment of inmates incarcerated in the Virginia Beach Correctional Center. The division works in concert with the jail's medical provider, Advanced Correctional Healthcare Inc.

This year, the Medical Division completed:

- **7,614 nurse sick calls;**
- **3,314 physician sick calls;**
- **1,534 chronic care visits; and**

- **484 obstetrics and gynecology (OBGYN) appointments.**

In addition, **Medical oversaw 1,410 inmates placed on detoxification protocol** for substance abuse issues and **3,456 inmates placed on suicide watch.**

Advanced Correctional Healthcare Inc. (ACH) of Franklin, Tennessee, has been the medical provider for the Virginia Beach Correctional Center the past two years. ACH began working in the jail under an interim contract on Feb. 1, 2022, and began its one-year term on May 1, 2022.

Under the contract, **ACH is responsible for providing medical, mental health, dental, pharmaceutical, laboratory, dialysis and other ancillary services for the jail's daily inmate population of around 1,100 inmates.**



*The September 2022 mass disaster drill in the Inmate Kitchen.*

The VBSO conducted a mass disaster drill on Sept. 27, 2022, at 7:30 p.m. in the Inmate Kitchen. The medical response included the oncoming nightshift and off going day shift. There was a total of **11 medical personnel that responded.** The scenario was inmate trusty altercations resulting in several serious injuries in the Inmate Kitchen, including a stabbing, burns to the face/upper body, a slip/fall resulting in a head injury and a possible cervical fracture. Mass disaster drills are a National Commission on Correctional Health Care (NCCHC) requirement for each shift to complete every three years. The drill was a success and improved staff's readiness to respond to a mass casualty event in the facility.

The Inmate Kitchen prepares and serves all inmate meals per state nutritional requirements and Virginia Department of Health standards. **Inmates receive two hot meals and one bagged meal**

**every day.** This year, **the Inmate Kitchen served an average of 3,076 regular meals and 320 special diet meals per day, totaling 1.3 million meals this year.** Of those meals, **116,904 were special diet meals** for inmates who are diabetic or have other special nutritional requirements.

The **Criminal Intelligence Unit (CIU)** of the Virginia Beach Sheriff's Office investigates and prosecutes any criminal misconduct or rule violation committed by people incarcerated in the Virginia Beach Correctional Center. The work of the CIU is vital to the safety and security of the jail, for inmates and staff.

This year, the **CIU investigated 160 inmate-on-inmate assaults and 47 inmate-on-staff assaults and identified 143 known and 11 suspected gang members in the facility.** The CIU also **investigated 1,180 institutional incidents** resulting in board hearings and **made 49 arrests.**

The CIU assisted local law enforcement with identifying suspects and witnesses in the following high-profile cases:

- July 2022 – Homeland Security Investigations (HSI) Task Force arrest of former inmate Brian Barnes (also known as “G-Shine”) for trafficking his wife, former inmate Jordan Barnes.
- July 2022 – With the HSI Task Force, assisted Special Agent J. Brumbelow in investigating and flipping two former inmates regarding human trafficking amongst local Gangster Disciples.
- September 2022 – Assisted VBPD detectives by identifying former inmate Z. Adams in a robbery case.
- December 2022 – Assisted Norfolk Police Department (NPD) Detective M. Davis by identifying former inmate Jihard Smith as a possible suspect in a homicide cases (case is still active).

The CIU has assisted local agencies with the following notable cases:

- August 2022 –The case and trial of a high-ranking Imperial Gangster Blood charged with trafficking a 14-year-old girl. Master Deputy G. Wells transported the juvenile during her testimony and conducted courthouse surveillance due to an active threat on her life (believed to be sanctioned by the defendant). The suspect was found guilty of all charges on April 4, 2023, and faces up to 50 years in the federal prison system. Sentencing is scheduled for August 2023.
- August 2022 – While investigating a former Virginia Beach Correctional Center inmate in custody at the Virginia Department of Corrections (DOC), the CIU discovered he had a cellphone, facilitating its retrieval.
- August 2022 – Provided the VBPD with information regarding the open homicide of former inmate Cameron Jackson due to an ongoing gang war.
- September 2022 – Provided VBPD detectives with information regarding former inmate Meiko Faxon knowingly giving underage girls drugs, resulting in a death. Faxon was killed in a home invasion and the case was unable to go any further.
- September 2022 – Identified for the NPD a high-ranking Bounty Hunter Watts member.
- November 2022 – Forwarded intelligence to Virginia DOC Gang Investigator M. Duke



regarding former inmates Michael Coleman and Nasir Cuffee having cellphones while in custody, allowing them to be located and confiscated.

- January 2023 – investigating a bomb threat at the Virginia Beach Municipal Center with Virginia Beach Fire Department Fire Investigator M. Karlov.
- January 2023 – Identifying G-Shine Blood members for the VBPD.
- January 2023 – Identifying for the VBPD a current inmate who's an active member of Fruit Town Piru (case is active with pending gang participation charges).
- February 2023 – Relaying intelligence to the VBPD regarding a former inmate, who is now a person of interest in an active homicide case.
- March 2023 – Investigating gang activity between the Sex Money Murder Bloods and 4CB (hybrid gang from Scarborough Square), leading to individuals from both gangs being heavily investigated by local jurisdictions (currently active).
- March 2023 – Identifying a former inmate as a possible suspect for multiple robbery cases (VBPD cases are currently active).
- March 2023 – Identifying a former inmate for the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), who is now being federally investigated for illegal weapons possession.
- April 2023 – Investigating a former inmate's gang activity and assisting the Virginia DOC's Probation & Parole with violating the inmate's probation.
- May 2023 – Helping VBPD identify victims of the West Beach Tavern shooting to determine whether the case has gang ties.
- May 2023 – Assisting the VBPD with a child pornography case.
- May 2023 – Provided the VBPD with intelligence regarding a high-profile homicide at the Oceanfront, suggesting the victim was not the target and two gangs are involved in an ongoing gang war (case is active).

The CIU assisted out-of-state agencies with the following notable cases:

- March 2023 – Provided West Virginia State Police with information regarding a suspected drug dealer and location of a drug house.
- June 2023 – Assisted with evidence collection and paperwork for a Hartford, Connecticut, a murder case .

**The CIU investigates any Prison Rape Elimination Act (PREA) allegations, totaling 126 cases this year. Of those cases, 35 were unfounded, 33 were unsubstantiated, five were substantiated and 43 were not PREA-related. The VBSO conducted 12 Sexual Abuse Incident Review Boards and worked with 10 other agencies when**

## investigating PREA allegations.

The CIU includes the K9 Unit, which was formed in 2014 and consists of four deputies and four canines. It has three narcotics K9s: K9 Candy (11-year-old German shepherd), K9 Pablo (2-year-old Belgian Malinois) and the newest addition, K9 Apollo, (2-year-old German shepherd), who's still in training. It has one explosive K9: K9 Gaston (5-year-old German shepherd).

This year the **K9 Unit conducted 342 operational searches (138 by K9 Gaston and Master Deputy II A. Whitehead, 48 by K9 Candy and Master Deputy II A. Natalzia and 156 by K9 Pablo and Master Deputy II Natalzia)**. As a result, **the unit took out 10 felony warrants** this year against inmates for possession of narcotics.

The K9 Unit is also working on recertifications. K9 Gaston is scheduled to complete his 2023 explosive certification with Master Trainer Dave Hilton at the Portsmouth Police

Department K9 Range in August 2023. K9 Pablo will be obtaining his 2023 narcotics certification in September 2023. K9 Candy is not scheduled for a 2023 narcotics certification due to her pending retirement once K9 Apollo is certified.

The newest additions to the VBSO K9 Unit are K9 Apollo and his handler, Master Deputy II C. Repass, who is the VBSO's first woman K9 handler. They started Narcotics Detection School at the end of June 2023 and are scheduled to graduate in October 2023. They have **completed 65 hours of training**, including an average of **four hours per day of leash time**, and K9 Apollo has successfully imprinted on marijuana, cocaine, heroin and methamphetamines, allowing him to positively identify those odors. At the completion of training, he will also be able to identify ecstasy



*Master Deputy II A. Natalzia and K9 Pablo providing a demonstration at Creeds Elementary School.*



*Master Deputy II C. Repass and K9 Apollo*

and fentanyl. He is expected to be one of the first and only K9s trained in fentanyl detection in the region.

The VBSO K9 teams worked with HSI and local law enforcement on several cases this year. This included an HSI narcotics distribution case outside of the City of Virginia Beach, which is still ongoing, and a potential human trafficking case within Virginia Beach.

The Newport News City Jail requested VBSO K9 assistance in sweeping the facility for narcotics, leading to the **arrest of one employee**. The Portsmouth Police Department requested the VBSO K9 Unit's assistance in screening Manor High School for possible firearms and student contraband. And Master Deputy II Whitehead and K9 Gaston assisted Old Dominion University with multiple screenings of S. B. Ballard Stadium prior to ODU home football games.

## Courts

The Courts Division of the Virginia Beach Sheriff's Office — which includes Court Security, Civil Process and Transportation — is statutorily charged under Virginia code section §53.1-120 with ensuring that the Virginia Beach Courthouse and courtrooms are secure from violence and disruptions. Additionally, the sheriff has the sole responsibility of selecting and training the deputies assigned to courtroom security. This year the Sheriff's Office expanded its security services to include the personal protection of the honorable judges in the Virginia Beach Circuit, General District and Juvenile & Domestic Relations District court parking areas. Enhancing the security of the Courthouse parking areas has come to fruition this year with the installation of infrastructure improvements, including gated fencing. This is accompanied by an upgraded camera system, which further enhances the ability to review past events and anticipate future security issues.

The Sheriff's Office has continued to deploy highly trained and motivated deputies utilizing technology, such as the Polycom Telecommunications System and iPads, to hold virtual court hearings. This decreases the number of inmates who need to be transported to and from other courts and jurisdictions, which reduces risk and improves safety. Courts works with Virginia Beach Community Corrections and Pretrial to safely arrest clients with outstanding warrants, resulting in **76 arrests this year**.

As part of the Courts, Division, Civil Process has had a significant impact on the community this year. In addition to voluminous civil paperwork service, levies and repossessions, Civil Process experienced **an over 200% increase in evictions** this year. Civil Process also continues to provide assistance to the Virginia Beach Police Department and **responded to 581 calls for service**.





*VBSO Basic Academy Class 54-23*

## Training

The Virginia Beach Sheriff's Office Training Division is responsible for staff training, including initial and continuing in-service training. This division meets all state-mandated requirements set by the Department of Criminal Justice Services. During the 2022-2023 fiscal year, the Training Division conducted a General Instructor Course, a Defensive Tactics Instructor Course, RDS Pistol Training, AXON courses including for body-worn cameras and Tasers, Introduction to Leadership Foundations, and a new Sergeant Candidate School. These schools ensure that the VBSO continues to set a standard of performance unparalleled by any other law enforcement agency in the region.

This year, the **Training Division conducted nearly 5,200 hours of training, including two Basic Academy classes totaling 32 graduating deputy recruits.**

Without properly trained law enforcement officers, society cannot successfully function. The curriculum that is devised for law enforcement is critical to deputies' success in their chosen career path. Officer/deputy training is also very important to their department and to the community they serve. The **17-week Basic Academy curriculum** that is offered to a new recruit is focused on giving the recruit the best overall training that will give him or her the tools necessary to become the best deputy possible.

Basic Academy training for newly hired deputies varies across locations and regions in regards to both the training process and content. Initial Basic Academy training and education develops the minds, career goals and attitudes of the future law enforcement officers who will be in charge of social order. The needs and demands of modern-day



society have evolved and it is essential that law enforcement training academies keep up with current practices in the profession.

Law enforcement officers must receive training in a variety of fields to help them be well-rounded. They must be trained extensively in federal and state law, evidence handling, prisoner transport, handcuffing, defensive tactics, firearms, driving, community relations, cultural diversity, ethics and many other areas of law enforcement.

It's no secret that law enforcement careers are dangerous. Training officers work hard to make sure their recruits and fellow deputies receive the best training possible to help keep them safe and get them home at the end of their shifts. Because the actions of officers and deputies later in their careers will often bring focus on the training they received, law enforcement instructors have an awesome responsibility and bare a great deal of liability for the performance of their students.

From the first day of the Basic Academy, training officers help set the tone for a new deputy's entire career. They instill discipline, uphold ethical principles and pass on knowledge and skills that are vital to safeguarding people's rights, preserving the peace and public trust, and getting the deputy home in one



*VBSO Basic Academy Class 53-22*

piece at the end of each shift. Law enforcement training officers have one of the most rewarding — and most important — jobs in their respective agencies.

The Basic Academy provides realistic and up-to-date training courses to deputies. The Virginia Beach Sheriff's Office has established a diverse training curriculum taught by instructors with extensive experience. The Basic Academy instructors are carefully vetted to ensure they have subject matter expertise, are dynamic presenters and are passionate about their course material. The VBSO has an unparalleled commitment to ensure that all deputies attending the Basic Academy walk away with actionable skills and knowledge to increase their performance in their respective positions.

Virginia Beach Sheriff's Office deputies possess the following qualities:

- **HUMANITY**— We respect life and liberty. We are sensitive and inclusive, treating everyone with dignity and compassion.

- **INTEGRITY** — We are guided by the principles of justice. We employ the highest ethical standard and we demand accountability, consistency, fairness and honesty in the performance of our duties.
- **PROFESSIONALISM**—We take pride in our department. We are committed to excellence in our profession, and we maintain the highest standard of education in our field.
- **COURAGE** — We have mental and moral strength to resist opposition and maintain fairness of mind. We always stand by our fellow officers in the face of danger or extreme difficulty.

The Training Division conducted courses throughout the year that enhanced deputy readiness in both their current field and potential promotional fields. Several of these courses were new, including: Axon BWC (body-worn cameras), Axon Taser and Sergeant Candidate School. The Training Division successfully **trained 205 personnel in the use of the BWCs and eight personnel in the use of Tasers. Twenty students graduated the Sergeant Candidate School.** Additionally, there were **six graduates of the Leadership in Police Organizations program, six graduates of the Leadership Foundations class and 11 graduates of the 40-hour Crisis Intervention Team (CIT) program, bringing the VBSO's total 40-hour CIT graduate number to 143 deputies.**

## **Maintenance**

The **Maintenance Division is staffed by one sergeant, one civilian supervisor, one civilian and nine deputies** and is supervised by Lt. Lois Thompson. The Maintenance division is responsible for all of the maintenance and mechanical functions of the Correctional Center and Law Enforcement Training Academy. **The division completes work orders 24 hours a day, 365 days a year, totaling more than 15,232 work orders this year.**

This year, the Maintenance Division completed the following projects within the Correctional Center:

- Updating/remolding the structure framing to install new laundry equipment, four washers and dryers that are energy efficient, resulting in less water and power usage, saving thousands of dollars annually.
- Repainting the facility and building bumper rails to protect the walls.
- Updating and remodeling the Staff Kitchen with City engineers and contractors to install new plumbing, flooring and gas lines; paint; power wash; and update the refrigeration unit and equipment.

- Updating the showers in the C Building housing units with tile walls and epoxy flooring.



*New artwork painted for the VBSO Muster Room by former inmate Michael Fetter.*

- Updating the Muster Room with new paint, motivational signs and new visual aid equipment.
- Building more training equipment for the K9 Unit.

Ongoing projects include escorting contractors for pest control, elevator and HVAC maintenance, kitchen equipment repair and electrical work, in addition to floor buffing and grinding throughout the Correctional Center, refurbishing cell blocks and showers, replacing lightbulbs with LED bulbs to reduce energy consumption and more.

## Information Technology

While the Virginia Beach Sheriff's Office utilizes City of Virginia Beach Information Technology (IT) for the care and maintenance of its technology, it also **employs two full-time staff members to assist with its daily operations and ongoing projects** due to high security demands and departmental requirements. LuAnne Austin is in charge of software projects and Ralph Latta is in charge of hardware projects.

IT projects this year included:

- Updating the Medical Division's Wi-Fi.
- Maintaining Classification and CIU's digital inmate classification system.
- Managing the VBSO's cellular and mobile devices.
- Working with City IT to track and inventory all computer components.
- Maintaining and managing all SPARTAN Radio Frequency Identification (RFID) devices, which track real-time movement of inmates throughout the jail, on Workforce duty and at court.
- Completing digital signage for the Staff Kitchen.
- Programming and updating the Inmate Canteen Touchpath ordering system

(ongoing).

- Programming, updating and formatting the Offender Management System (OMS) (ongoing).
- Installing new docking stations and data lines for the AXON body-worn cameras for all divisions.

## **Accreditation & Emergency Planning**

Accreditation is a function of the VBSO's Professional Standards Office (PSO). The Sheriff's Office is accredited by the Virginia Law Enforcement Professional Standards Commission (VLEPSC) and is a member of the associated Virginia Law Enforcement Accreditation Coalition (VALEAC). **Accreditation assessment occurs every four years** to ensure the Sheriff's Office's policies and procedures adhere to state standards. Accreditation enhances the community's understanding of the Sheriff's Office and its goals and objectives and demonstrates the professionalism of the department.

Currently, **the VBSO accreditation program is in year two of the four-year cycle**. A "mock" assessment of the accreditation files from years one and two will be held in early 2024, during which state VALEAC assessors will determine compliance to-date with accreditation standards.

PSO and Accreditation create, review and revise policies according to the Code of Virginia and the VLEPSC accreditation program. They also are responsible for annual reviews, maintenance of general orders and updates to procedures for Administration, Operations, Personnel and Training.

This year Accreditation participated in the successful launch of the Axon body cameras and related policy in compliance with the Code of Virginia and VLEPSC accreditation standards and working in conjunction with Training, the Public Information Office and Professional Standards.

The VBSO recognizes the importance of preparing for severe weather events, natural disasters and mass casualty events. It prepares for these contingencies by regularly reviewing its emergency plans and conducting exercises to ensure operational readiness if and when an emergency occurs.

## **Human Resources**

The Human Resources Division supports the integrity of the Sheriff's Office by managing personnel records, recruiting, and hiring the best possible sworn and



civilian staff. It also administers benefits and ensures compliance with local, state and federal employment laws. Recruitment and retention continue to be top priorities for Human Resources, including reducing turnover in sworn and non-sworn positions. Normal attrition, competing with other public safety agencies and recruitment challenges are all factors.

Recruitment strategies have included reducing the hiring age from 21 to 18 for sworn positions. The VBSO continues to streamline its multi-step hiring process to reduce the amount of time spent in the pre-qualifying portion of the background process. The Human Resources Division continues to explore new ways to attract and retain qualified individuals in both sworn civilian support positions.

The Human Resources Division this year secured a partnership with the Virginia SkillBridge Program to become an authorized SkillBridge employer providing active duty military service members with the **opportunity to gain valuable work experience during their last 180 days of military service**. For the Virginia Beach Sheriff's Office, this is a great opportunity to expand its talent pipeline while providing valuable training and skill development to service members as they transition to the civilian workplace.

The program **connects service members with more than 75 private and public-sector organizations that offer internship opportunities** as they transition out of the military. The internships allow them to build their resumes, explore employment interests, develop job skills and gain work experience to help them successfully transition into the civilian workforce. SkillBridge interns continue to receive full military pay and benefits at no cost to the employer, in this case, the Virginia Beach Sheriff's Office.

In addition, the Sheriff's Office revamped its internship program this year to allow high school and college students the opportunity to rotate through various divisions and gain exposure to the daily operations of the Sheriff's Office.

Thanks to Sheriff Stolle's continued pay parity discussions with the City of Virginia Beach, the Virginia Beach Sheriff's Office has achieved pay parity with the City's other public safety organizations, receiving the same education benefits and pay. As part of this process, the VBSO has accomplished its goal of offering competitive pay and



*Human Resources Director April Brumley.*

career development plans to develop and retain its workforce. This fiscal year, the Sheriff's Office increased its employee referral bonus and implemented a hiring bonus for lateral hires with active Virginia Department of Criminal Justice Services Basic Jailor, Court Security and Civil Process certifications.



*VBSO Staff Attorney G. Timothy Oksman.*

## **Legal**

The Office of Legal Counsel, led by attorney G. Timothy Oksman, provides legal advice to the VBSO on a wide variety of subjects. During FY 2022-23, those activities included:

- On a daily basis, reviewed newly issued court decisions affecting law enforcement and correctional institutions and advised the sheriff, command staff and training staff on impacts of those decisions. The decisions reviewed were from the Supreme Court of the United States, the Fourth Circuit Court of Appeals, the United States District Courts for the Eastern and Western Districts of Virginia, the Supreme Court of Virginia, the Virginia Court of Appeals and Virginia Circuit Courts.
- Reviewed and advised on a new law about calculating sentence credits and consulted with Commonwealth's Attorney Colin Stolle, Associate Attorney General Diane Abato, Virginia Sheriffs' Association Executive Director John Jones, Counsel to the Governor Richard Cullen, the Norfolk Sheriff's Office and members of the VBSO command staff.
- As assigned by the Undersheriff, researched the issue of jail suicides and steps that can be taken to try reduce or eliminate them.
- The Virginia Board of Local and Regional Jails is required by law to investigate all inmate deaths in local and regional correctional facilities. The VBSO had an inmate die from an acute, rare and complex medical condition. Legal assisted in handling the Board's investigation into the matter, and the Board did not find any violations by the VBSO or any of its officials.
- In response to a situation experienced in Virginia Beach, wrote an article about local curfews enacted in response to civil disorder. It was published in the Local Government Law Journal of the Virginia State Bar. It described ambiguities in then-present law on the subject, creating a danger for public safety. With the Sheriff's approval, drafted a bill to remove the ambiguities and make the law clear and

enforceable. The bill was introduced in the Virginia General Assembly by Sen. Tommy Norment (R-Williamsburg), leading to it being enacted by the assembly and signed by the governor.

- Answered questions about the ability to restrict an inmate's purchases of canteen items that could be harmful to him.
- Reviewed and commented on multiple new or revised official policies of the VBSO, including a new Freedom of Information Act (FOIA) compliance policy.
- Reviewed and gave legal advice on an advertising request.
- Researched and advised on potential legal liability of the VBSO for inmate-on-inmate rape.
- Reviewed and approved contracts with various vendors.
- Assisted command staff in responding to demands for statistical information and data – much of which is confidential by law – from self-appointed “frauditors,” some of whom were not even Virginia residents.
- Gave advice on a Jewish inmate's request for a Kosher diet. This issue is governed by the federal Religious Land Use and Institutionalized Persons Act. Advised that the actions proposed by staff were appropriate and authorized by law.
- Gave advice about an inmate's request for additional library facilities.
- Assisted with negotiating a contract with a production company to film the Intake process for new prisoners. The program has now been successfully completed and is being shown on national television. It paints the VBSO in a favorable light.
- Handled initial processing of several damage claims from former inmates. Defense and coverage of damage claims are provided by the Virginia Division of Risk Management.
- Worked with Virginia Beach courts on various issues involving inmates.
- Assisted in providing legal advice about the use of body cameras, which VBSO has now begun using.
- In prior years, taught a training course for deputies on the use of force. This year, the Hampton Sheriff's Office requested the course for their deputies. With the Sheriff's permission, modified the course to be a better “fit” for Hampton and will begin teaching it in the near future.

## **Finance**

The Finance Division of the Sheriff's Office plays a vital role in fiscal sustainability and

operational effectiveness. It manages the budget, processes payments and payroll, collects payments for inmate accounts and programs, and handles the procurement process for the Correctional Center, working with the City of Virginia Beach Purchasing Division.

**In FY23, the VBSO's total budget was \$62 million, with \$34.5 million in funding coming from the City, \$21.2 million in funding coming from the state and the rest supported by local fees and savings.**

## **Public Information Office**

The Public Information Office handles internal and external communications for the Sheriff's Office, including managing its social media accounts, pitching news stories and responding to media inquiries. The office is staffed by Public Information Officer Toni Guagenti with support from Strategic Communications Consultant Kathy Hieatt.

The PIO staff produce the annual report and regular announcements for the staff. They are involved in all media and communications efforts and are active in the VBSO's volunteer efforts. Those efforts include representing the Sheriff's Office on the Virginia Beach Crime Solvers Board of Directors. **The Public Information Office received and responded to 150 media requests this fiscal year.** The PIOs also continued to expand the VBSO's social media presence and following to engage with the public. **The VBSO's following has surpassed 7,200 people on Facebook, 5,000 on Twitter and 2,150 on Instagram,** in addition to followers on YouTube and LinkedIn. The office recognizes the importance of transparency and having a positive working relationship with the news media. Positive news coverage this year included stories published online, in print and on television about:

- Murals created by a Virginia Beach Correctional Center inmate;
- Deputies providing active-shooter training at local churches;
- The VBSO's new drug-detecting K9, K9 Apollo;
- The VBSO wearing pink for Breast Cancer Awareness Month;
- The office's first Filipino captain;
- A deputy receiving the Medal of Merit for preventing the sexual assault of a minor;
- Rollout of body-worn cameras for deputies, including soliciting public comment on the BWC policy;
- Operation Gratitude providing 450 care packages for the VBSO's deputy sheriffs;
- The Torch Run for Special Olympics Virginia; and
- The office's appearance in the new A&E television show "Booked: First Day In".



## **APPENDIX A**

### **Organizational Chart**

# Kenneth Stolle

## Undersheriff

### Brian Struzieri

#### Operations and Administration

Virginia Beach Sheriff's Office as of July 6, 2023

FT 8 PT 3

Staff Attorney  
G. Tim Oksman

Executive Assistant  
Deborah Snyder

Public Information Officer  
Toni Guagenti

Recruiter  
Marilyn Hobbs

Chief Deputy Christina Mapes  
Operations  
FT 386 PT 17

Captain Kathy Varyas  
Professional Standards & Accountability

Chief Deputy Rocky Holcomb  
Administration  
FT 93 PT 43 Vol 8

Captain  
Correctional  
Administration

Captain Kevin  
Hugo  
Correctional  
Operations

ERT

Watch Teams

Captain John  
Vargas  
Correctional  
Support

Intake/ Release

Latent Fingerprint Library

Mail

Property/Laundry

Records/LDS

Re-Entry Program

Weekenders

2nd Precinct

Medical

Power Shift

IT Liaison

Maintenance

Classification

Inmate Programs

Intel / M9 Unit

Work Force

PREA Coordinator

Food Service

Staff Kitchen

Inmate Services  
Director Steve Wylke

Center

Food Service

Staff Kitchen

ADA Coordinator

Accreditation

Emergency Planning

Policies & Procedures

Professional Standards Office

Safety Officer

Legal Affairs Officer

Captain Albie  
Culaming  
Courts

Civil Process

Courts

Fleet Management

Transportation

Office of Emergency Management

Crisis Negotiation Team

Captain Joseph  
Barbomero  
Training

Training

Auxiliary Program

Community Outreach

Uniform Shop

Honor Guard

April Brunley  
Director of Human Resources

Human Resources

Awards Committee

Aaron McCoy  
Director of Finance

Accounting

Account Collections

Contracts/Procurement

Total FTE 536.82

## **APPENDIX B**

### **Sheriff and Corrections Finance Report**

Compiled by City of Virginia Beach Management Services and the Virginia Beach Sheriff's Office

## SHERIFF'S OFFICE



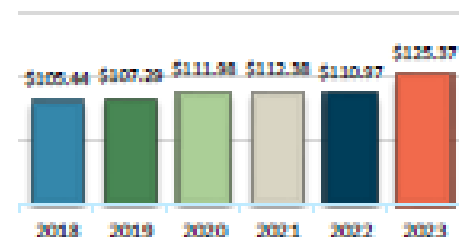
The mission of the Sheriff's Office is to provide for the public safety of the citizens of Virginia Beach through the efficient and professional operations of the Sheriff's Office as provided for in the Constitution and the Code of Virginia.

**RECONCILIATION NOTES:** There is an increase in estimated revenue from the State Compensation board in the amount of \$843,153. An equal amount has been reduced from the transfer from the General Fund to the Sheriff's Special Revenue Fund.

### Department Overview

The Virginia Beach Sheriff's Office (VBSO) is funded through a combination of local, Commonwealth, and federal revenues. Funds from the Commonwealth are based on requirements stipulated in the Code of Virginia and appropriations made by the General Assembly and are distributed by the Compensation Board of the Commonwealth of Virginia. Local funds provided by the City are for Central Booking, Workforce Services, employee salary enhancements, and overall jail support. Federal revenues are tied to the number of Federal inmates housed in the facility. The services provided by the Sheriff's Office are divided into two primary divisions:

Budget Per Capita



#### The Administrative Division

- Administration - Provides personnel, training, financial administration, accreditation, and compliance for the VBSO, as well as program development.
- Court Support - Provides security and order in the various courts for Virginia Beach and processes and serves civil documents.

#### The Operations Division

- Correctional Operations - Provides for the care and custody of persons placed in the Correctional Center. The functions include safety and security, providing food and medical care during incarceration, and offering access to educational and work opportunities.
- Central Booking - Processes all offenders for all law enforcement agencies utilizing the Correctional Center. This involves fingerprinting and photographing. This is a contract first approved in 1991 between the City and Sheriff's Office and is 100% locally funded.
- Inmate Services - Provides additional services to inmates financed by inmate fees. These services include GED classes, substance abuse counseling, and provision of Alcoholics and Narcotics Anonymous Programs.
- Workforce Services - Utilizes inmate labor to provide various services to the community at little cost, while providing inmates with the opportunity to learn a skill and self-development.



## Key Performance Measures

The table below illustrates how the Department has been performing on their departmental performance metrics:

Departmental Performance Metrics	FY 2019	FY 2020	FY 2021	FY 2022 EST	FY 2023 PROJ
Civil documents served	130,000	130,000	105,335	115,000	115,000
Arrestees processed	20,062	14,187	18,728	20,000	20,000
Number of courtrooms secured	23	23	23	23	23
Daily cost per inmate	\$89	\$90	\$120	\$120	\$120
Average daily jail population	1,394	1,253	1,120	1,150	1,150
Inmates over the Department of Corrections certified capacity	505	364	364	261	261

## Trends & Issues

### → Inmates Medical Care

Traditional medical care for inmates is the single largest expense in the Virginia Beach Sheriff's Office (VBSO) Operating Budget. The pandemic has resulted in higher costs for personal protective equipment, other medical supplies, and routine testing. As a result of the pandemic, the VBSO has adapted its facility to allow for quarantines. As a result, many services normally provided in the Correctional Center have been subject to the changing conditions.

### → Aging Facility

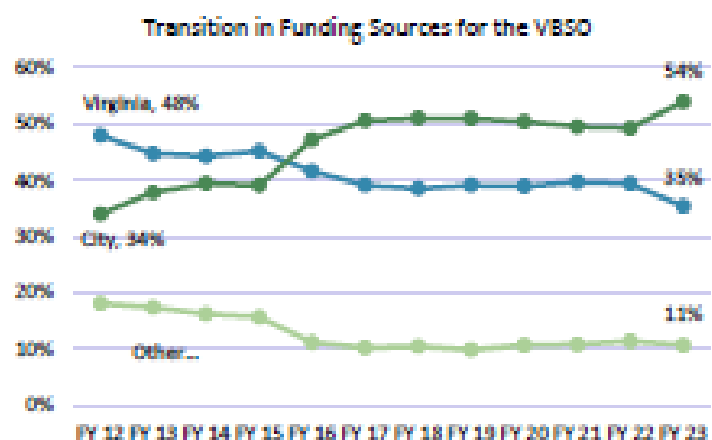
One of the buildings in the Virginia Beach Correctional Center is nearly 15 years old with much of its original equipment still in use. It is not likely that this equipment will last much longer, having been subject to constant repairs. In the past few years, the VBSO has had to repurpose unused appropriations in their budget to replace equipment through mid-year Council approved adjustments, such as for a shelving system in their property storage room and for pieces of kitchen appliances.

VBSO will expand the service of Summit Food Service, the VBSO current inmate meals provider, to include laundry service on-site. VBSO will be replacing the commercial washers/dryers that are 15 years old and past their useful lives.

Due to the rising costs associated with the pandemic, the VBSO does not have available capacity in their budget or sufficient reserves to fund full-scale replacement of this facility. Included in FY 2028's CIP Plan is funding for the design of a correctional center rehabilitation project.

### → Sources of Financing for Local Jails

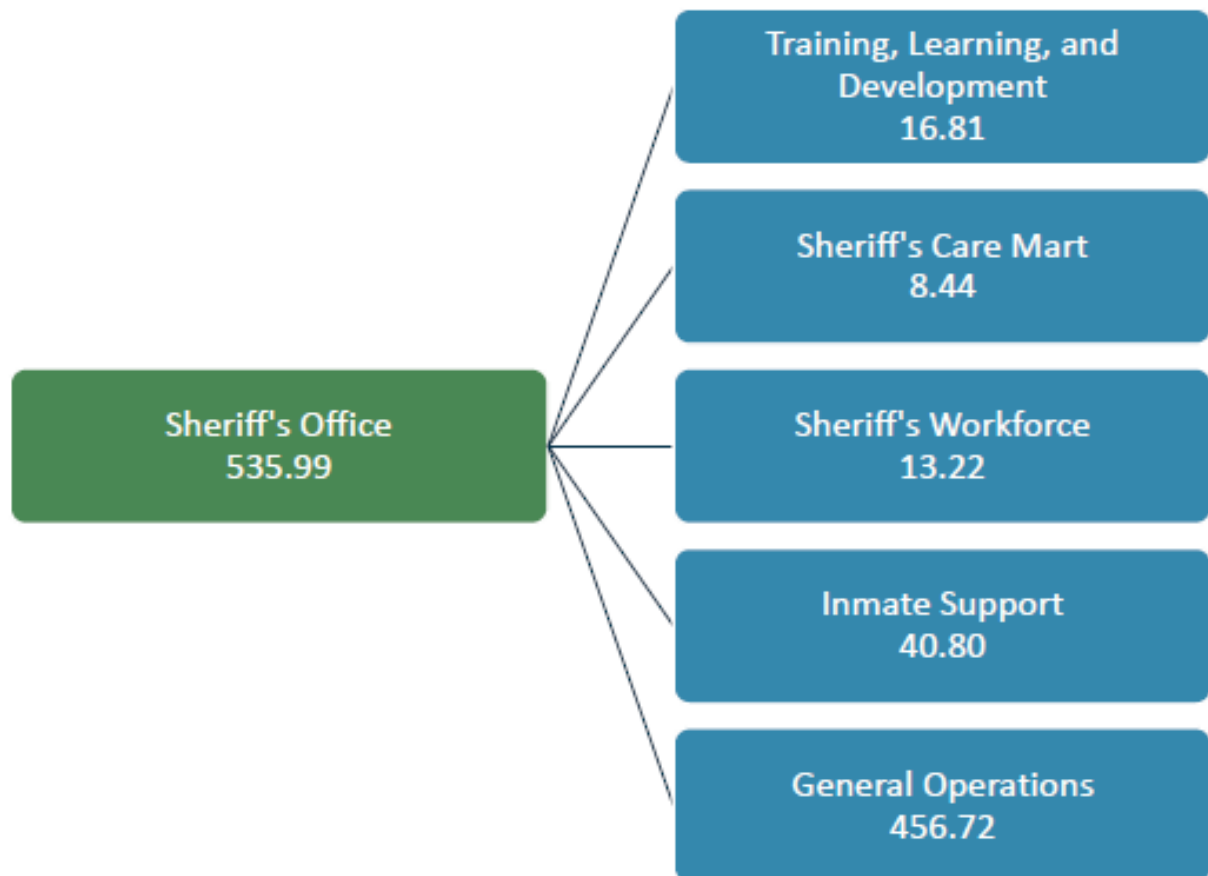
Over the past decade, there has been a transition in the primary funding source for the VBSO. At the start of the decade, the Commonwealth of Virginia was the largest source of VBSO revenue. Today, transfer of funds from the City General Fund is the biggest contributor to the VBSO. While the relationship of City to Commonwealth funds has generally been consistent over the last few fiscal years, it is expected that the City's overall share of the VBSO funding sources will continue to rise as the limited inflow of additional revenue from the Commonwealth is unable to keep pace with the needs of the office.



## Major Budget Changes

	Change	Impact
↑	Restoration of Centralized Booking  17.00 FTEs  \$1,163,941	Due to funding limitations, the General Fund was required to transfer additional funds to VBSO for the restoration of Central Booking. Without this, VBSO's Special Revenue Fund would not have had adequate resources to fund staff.
↑	Annualized Cost: Education and Longevity Pay  \$570,000	In FY 2021-22, City Council voted to approve education and incentive pay for five public safety departments, including the Police Department, Sheriff's Office, Fire Department, Emergency Medical Services, and Emergency Communications and Citizen Services. This program provides additional pay to public safety employees for their time with the City, as well as educational level attained (i.e., Associate's, Bachelor's, Master's, or Doctoral degrees). This figure represents the annualized cost in FY 2022-23.
↑	Funding for replacement washer/dryers  \$283,794	VBSO requested to expand the service of Summit Food Service, the VBSO current inmate meals provider, to include laundry service on-site. The cost of replacing the commercial washers/dryers that are 15 years old and past their useful lives. This would replace the equipment, that costs \$147,154, and provide supervision of the laundry operation by contractors. There is also an associated \$0.488 cents price per pound for laundry: roughly 280,000 pounds annually.
↑	General Fund Medical Contract Reserve  \$1,700,000	Prior to FY 2022-23, \$1.7 million was appropriated in the General Fund Reserves to cover expected increase in the recently negotiated medical contract. These funds were held in reserve until necessary to pay for additional expenses incurred beyond the base level of the prior medical contract. In FY2022-23, this funding will be imbedded within the VBSO budget.

### Department Organization Chart



**City Of Virginia Beach, Virginia**  
**Sheriff - Departmental Resource Summary**

	FY 2021 Actuals	FY 2022 Adopted	FY 2023 Adopted	Variance from FY 2022
<b><u>Program Summary</u></b>				
<b><u>00210: Sheriff's Office Special Revenue Fund</u></b>				
<b><u>Expenditures</u></b>				
Building Maintenance	(18,325)	-	-	-
Training, Learning, and Development	1,411,988	1,886,820	2,131,727	244,907
Sheriff's Core Mart	531,529	507,008	491,811	(15,197)
Sheriff's Workforce	1,295,131	1,168,705	1,350,426	181,721
Inmate Support	2,625,282	2,778,702	3,207,895	429,193
Inmate Services	19,935	-	-	-
General Operating Expenses	45,191,339	44,645,892	50,434,030	5,778,138
<b>Total Expenditures</b>	<b>51,056,879</b>	<b>50,598,127</b>	<b>57,605,869</b>	<b>6,618,742</b>
<b><u>Revenue</u></b>				
Charges for Services	4,748,250	5,626,608	5,976,608	350,000
Permits, Fees, and Regulatory Licenses	3,359	4,000	4,000	-
Miscellaneous Revenue	1,938	3,000	3,000	-
General Sales Tax	-	-	-	-
From the Use of Money and Property	5,340	14,000	14,000	-
Revenue from the Commonwealth	19,049,005	20,563,054	21,206,207	643,153
Revenue from the Federal Government	30,919	150,000	150,000	-
Transfer In	26,830,915	24,626,465	30,252,054	5,625,589
<b>Total Revenues</b>	<b>50,668,727</b>	<b>50,987,127</b>	<b>57,605,869</b>	<b>6,618,742</b>
<b>General City Support</b>	<b>987,153</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b><u>00270: Consolidated Grants Special Revenue Fund</u></b>				
<b><u>Expenditures</u></b>				
General Operating Expenses	2,629,355	-	-	-
<b>Total Expenditures</b>	<b>2,629,355</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b><u>Revenue</u></b>				
<b>Total Revenues</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>General City Support</b>	<b>2,629,355</b>	<b>-</b>	<b>-</b>	<b>-</b>



**City Of Virginia Beach, Virginia**  
**Sheriff - Departmental Resource Summary**

	FY 2021 Actuals	FY 2022 Adjusted	FY 2023 Adopted	Variance from FY 2022
<b><u>FD233: Sheriff's Office Special Revenue Fund</u></b>				
<b><u>Position Summary</u></b>				
Training, Learning, and Development	15.00	14.00	16.81	2.81
Sheriff's Care Mart	7.80	9.24	8.44	(0.80)
Sheriff's Workforce	12.00	12.00	13.22	1.22
Inmate Support	41.00	41.22	40.80	(0.42)
General Operations	456.02	459.53	456.72	(2.81)
<b>Total Positions</b>	<b>531.82</b>	<b>535.99</b>	<b>535.99</b>	<b>-</b>

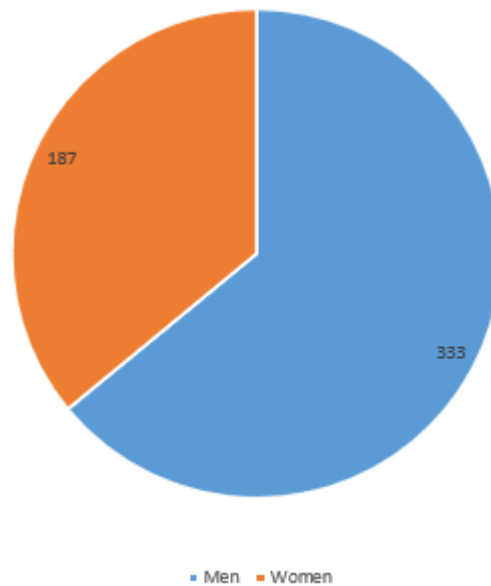
## **APPENDIX C**

### **Agency Statistics**

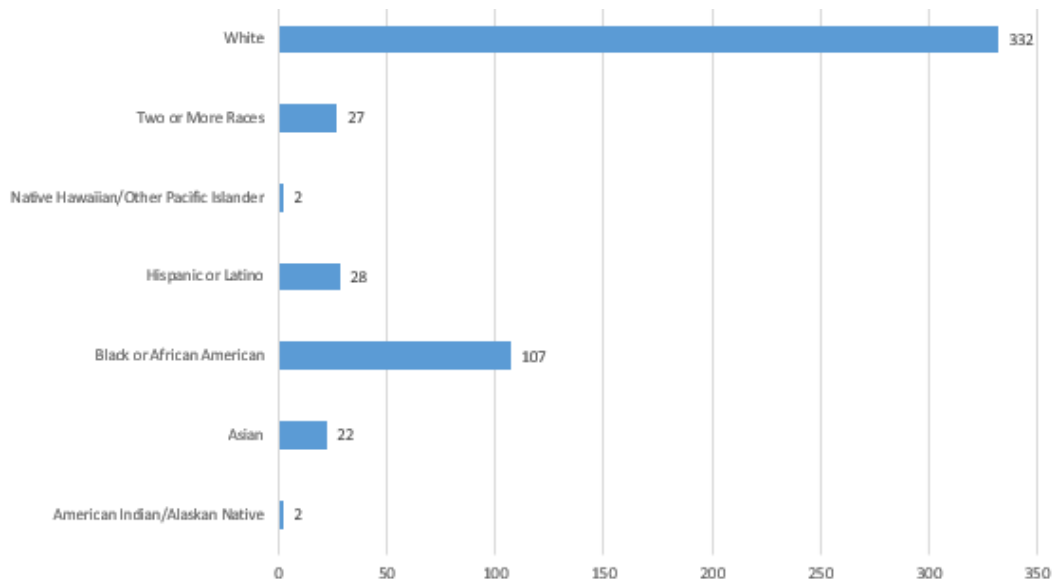
## Personnel Demographics

The Virginia Beach Sheriff's Office values diversity and seeks qualified applicants from diverse backgrounds. The office does not discriminate on the basis of race, color, creed, sexual orientation, gender identity, religion, national or ethnic origin, disability, veteran status or any other legally protected class status in the administration of its programs, services and activities.

### All Personnel by Gender

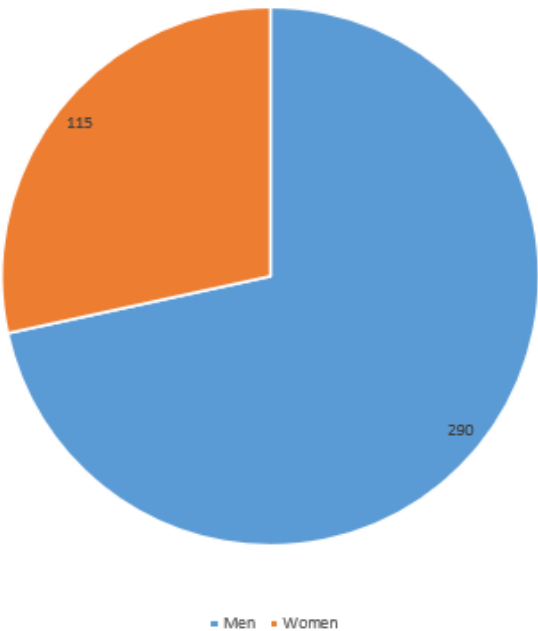


### All Personnel by Race

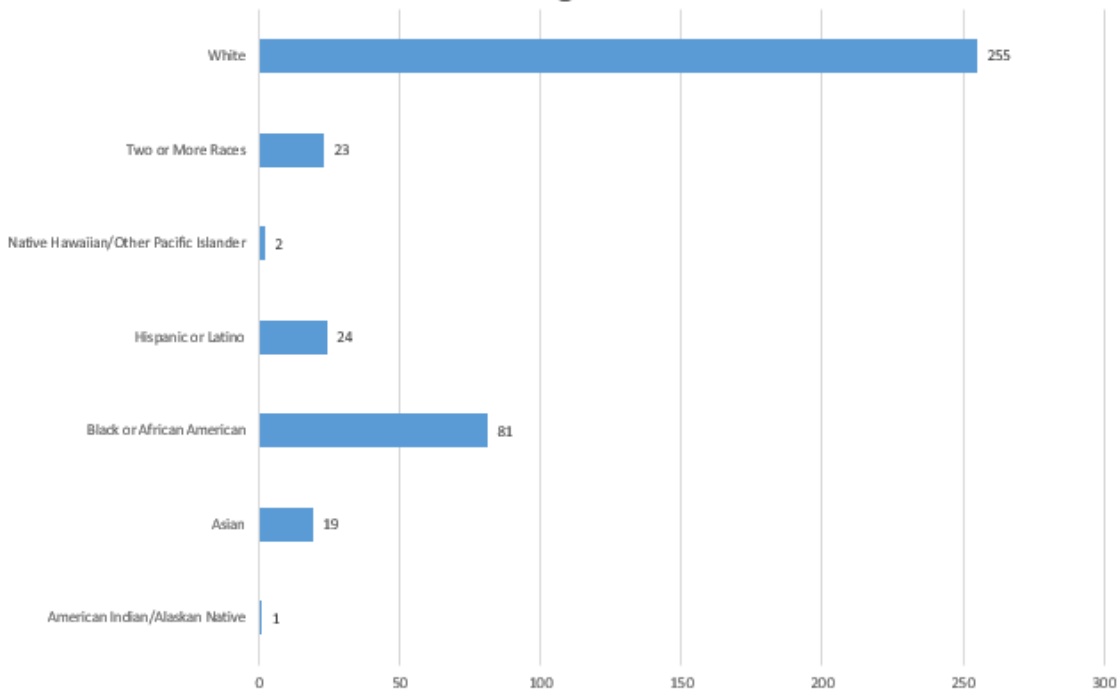


**Total Personnel 520**

**Uniformed Personnel by Gender**



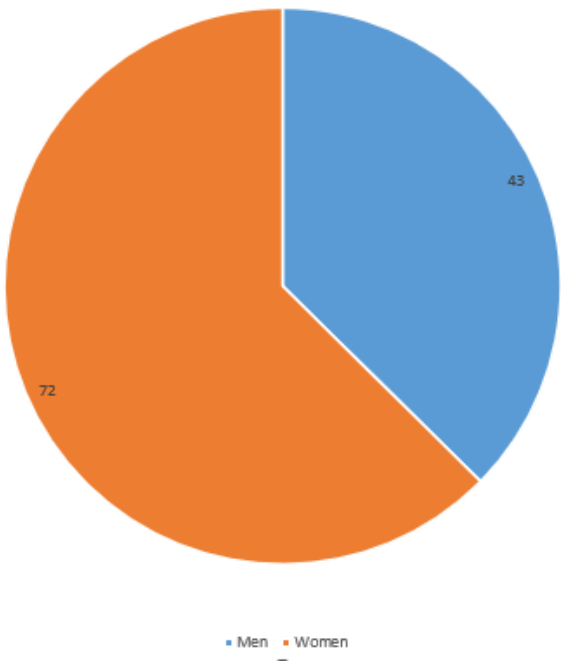
**Uniformed Personnel by Race**



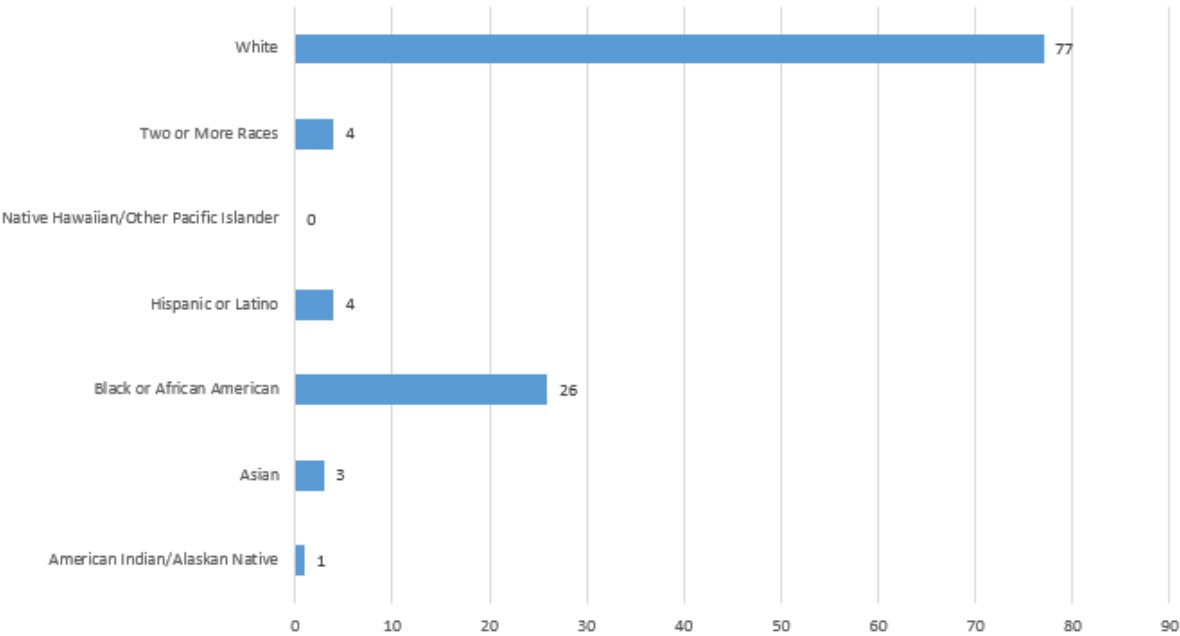
**Total Uniformed Personnel 405**



Civilian Personnel by Gender



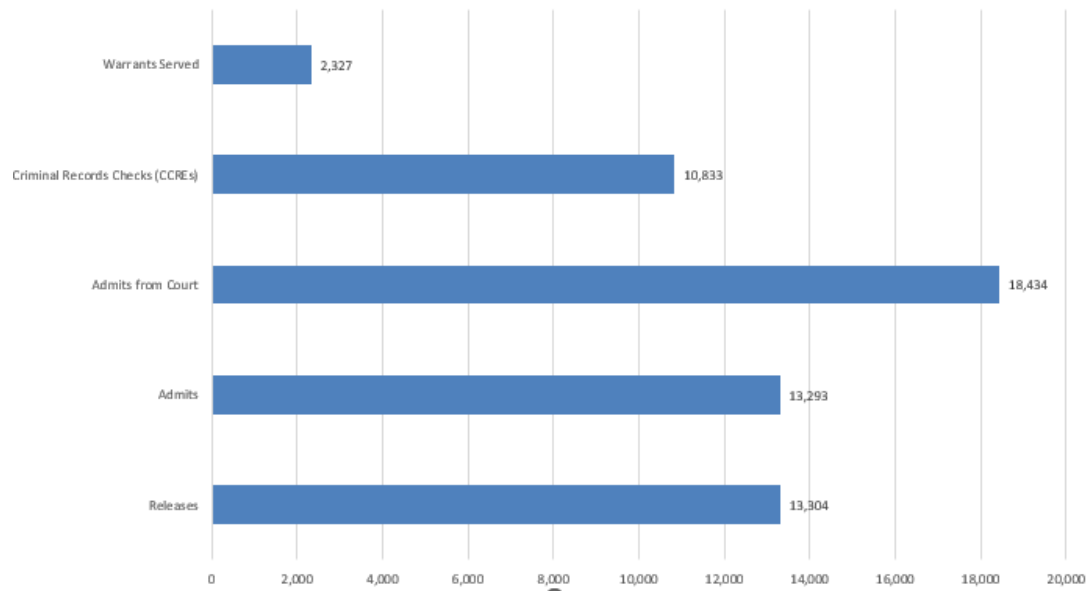
Civilian Personnel by Race



Total Civilian Personnel 115

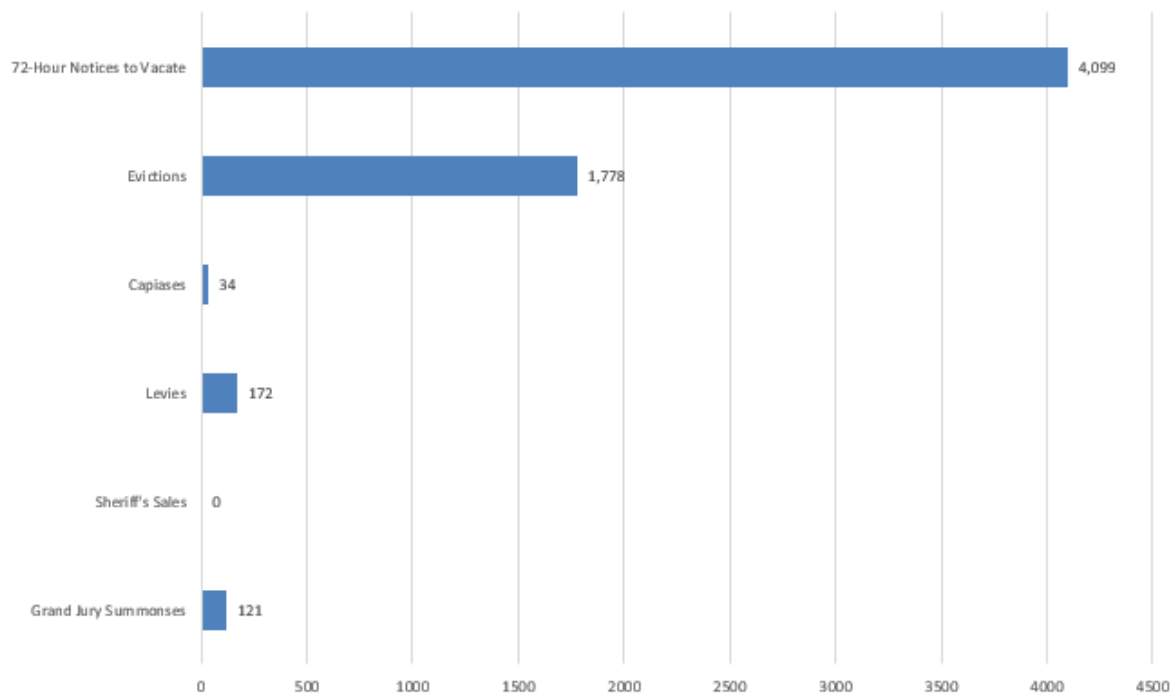
## Divisional Statistics

### Intake Division



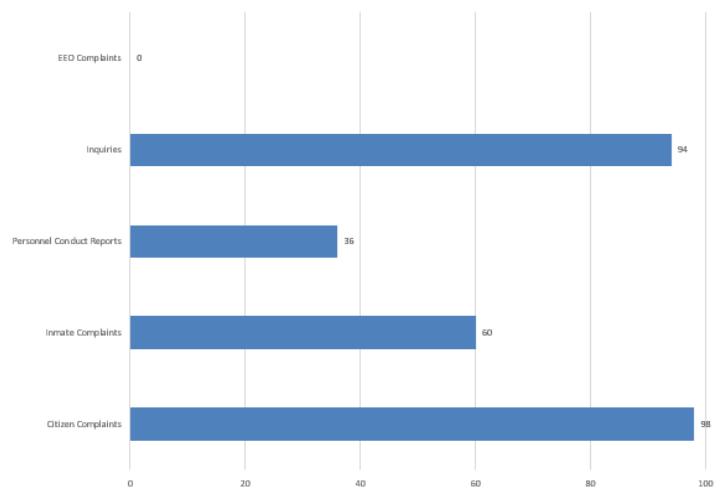
**Average Daily Jail Population 1,011**

### Civil Process Division

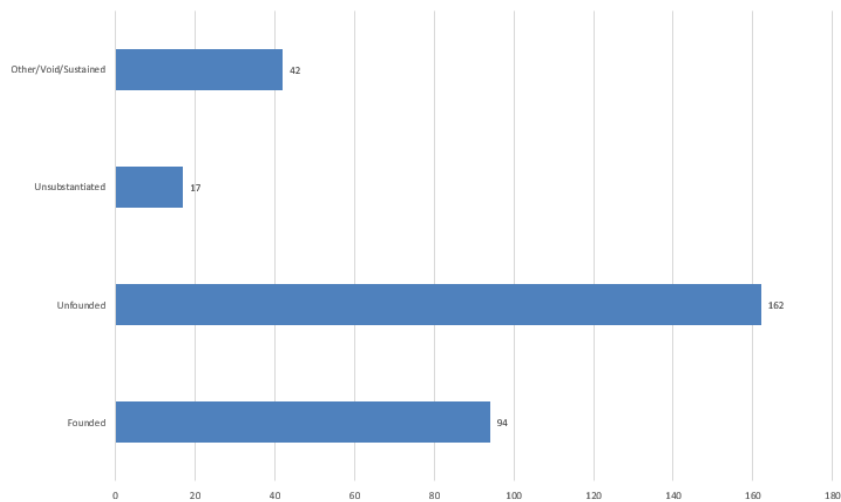


**Total Civil Documents Served 102, 419**

# Professional Standards Office

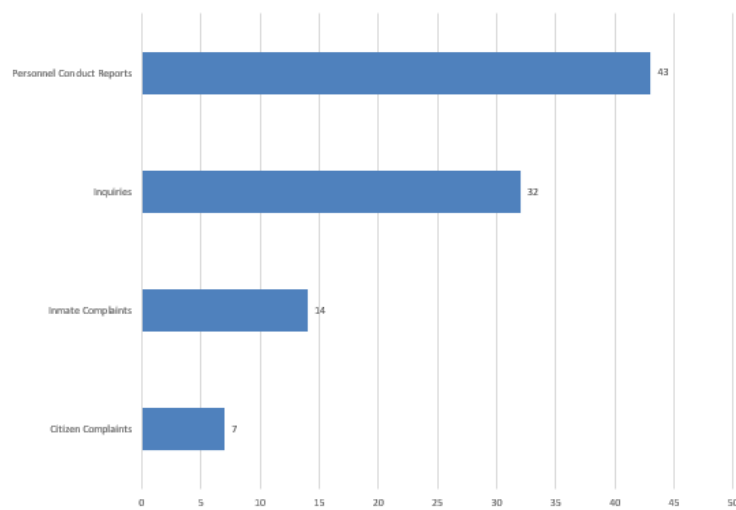


## Total Cases 288

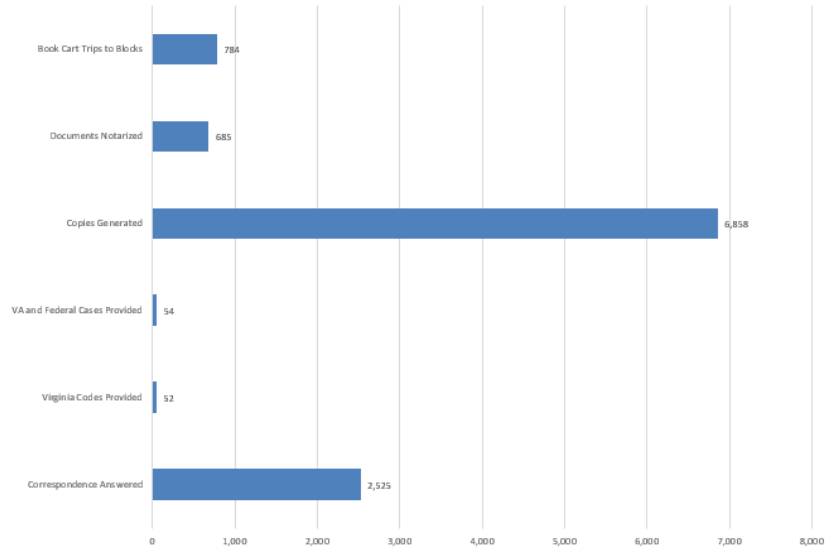


## Total Findings 315

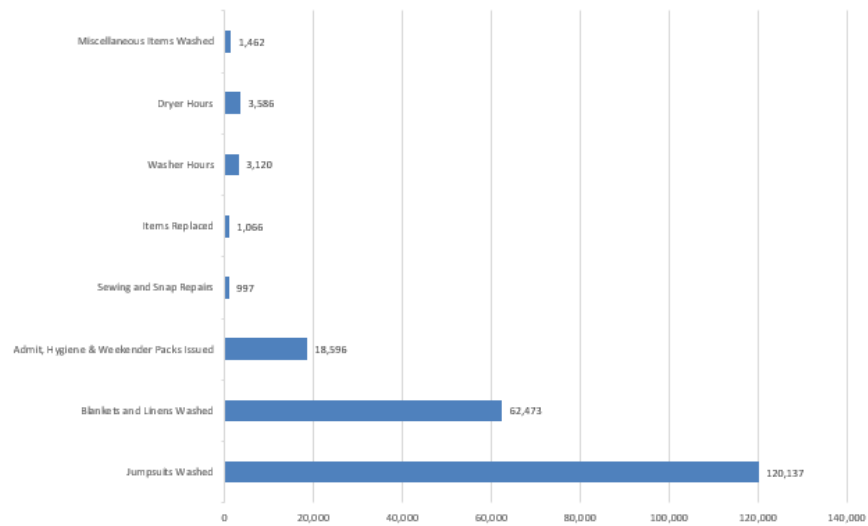
### Founded Cases



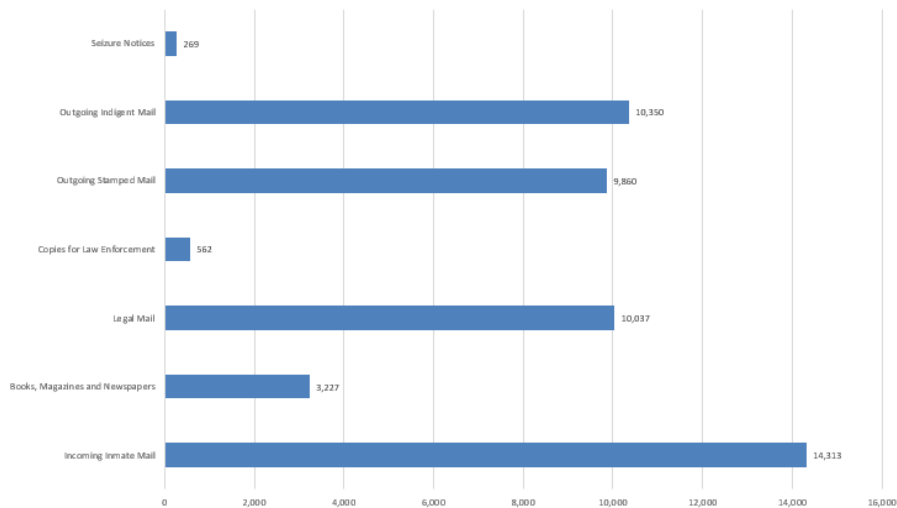
## Library



## Laundry

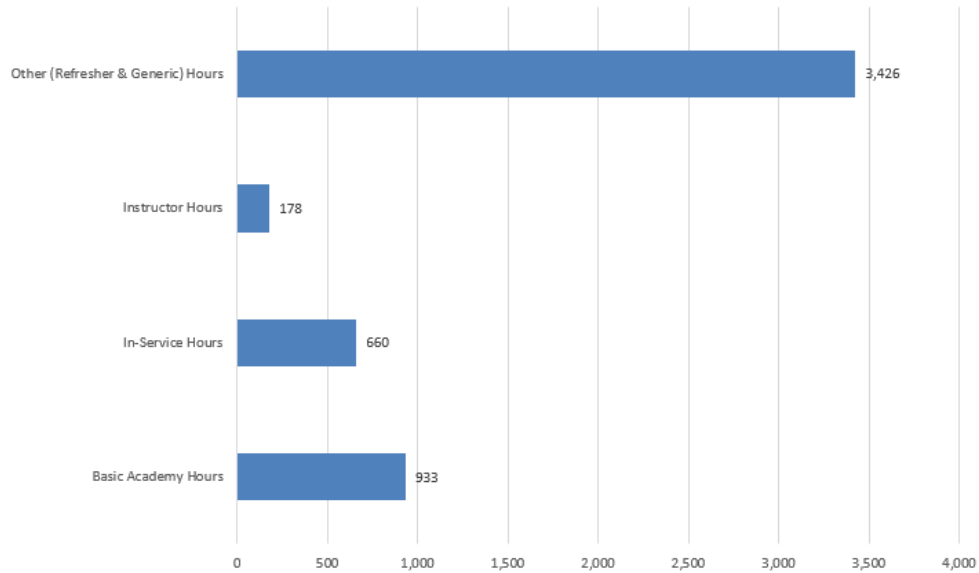


## Mail



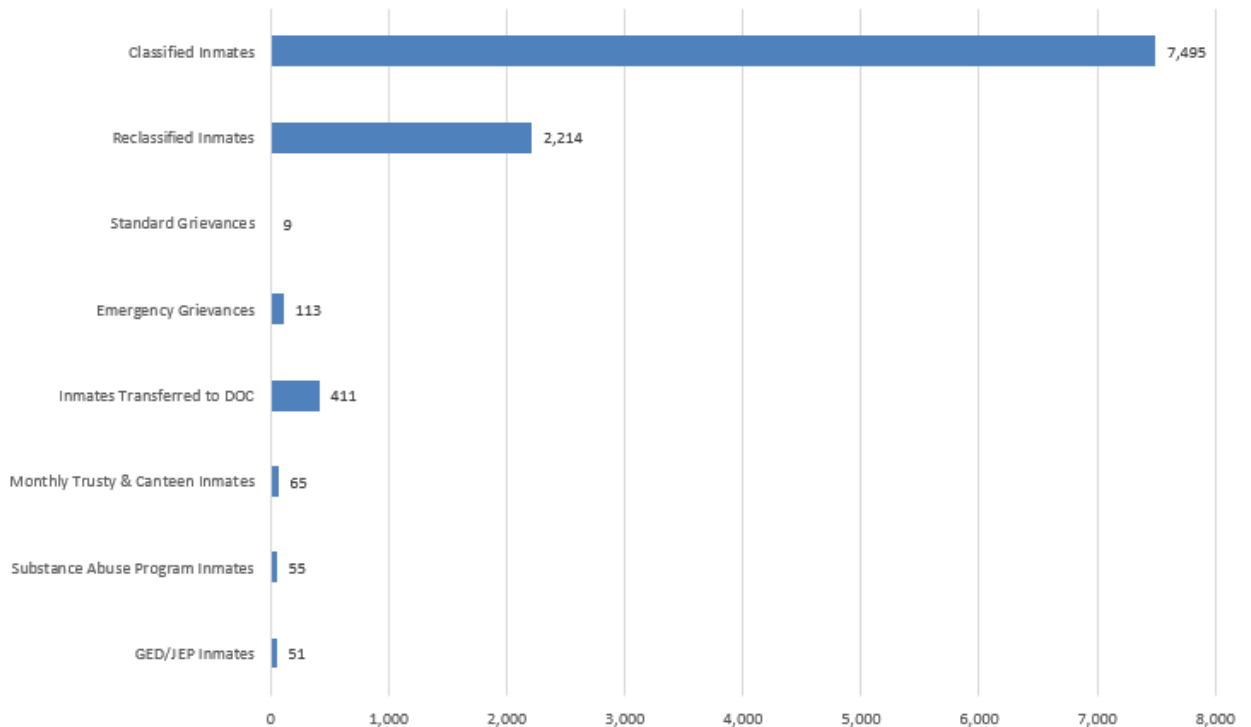


## Training Division



**Total Training Hours 5,197**

## Classification Division





**Virginia Beach Sheriff's Office**

2501 James Madison Blvd.

Virginia Beach, VA 23456

(757)385-4555

Additional information, including on Civil Process enforcement, Community Relations and the Correctional Center, and many other resources can be found on the Virginia Beach Sheriff's Office website at [vbso.net](http://vbso.net).

**Social Media**

Follow the Virginia Beach Sheriff's Office on Facebook at [facebook.com/vbsheriffsoffice](https://facebook.com/vbsheriffsoffice), LinkedIn at [linkedin.com/company/virginia-beach-sheriffs-office](https://linkedin.com/company/virginia-beach-sheriffs-office), on Twitter at [@VBSO](https://twitter.com/VBSO) and on Instagram at [@vbsheriffsoffice](https://instagram.com/vbsheriffsoffice).

*Published Oct. 15, 2023*